# TABLE OF CONTENTS

## SECTION I. MISCELLANEOUS RESOLUTIONS AND DECISIONS

### II. RESOLUTIONS ADOPTED ON THE REPORT OF THE PROGRAMME AND BUDGET COMMISSION:

- First Part: Code of Policies
- Second Part: The Programme of Unesco in 1950
  - Reconstruction
  - Education
  - Natural Sciences
  - Social Sciences
  - Philosophy and Humanistic studies
  - Cultural Activities
  - Communication
  - General resolutions
- Third Part: Miscellaneous resolutions
- Fourth Part: Appropriation resolution and appropriation table for 1950
- Fifth Part: Technical Assistance
  - Technical Assistance for Economic Development of underdeveloped Territories
  - Annex I. Observations and Guiding Principles formulated by the Economic and Social Council at its Ninth Session
  - Annex II. Objectives and Conditions of Unesco’s participation

## SECTION III. RESOLUTIONS ADOPTED ON THE REPORT OF THE ADMINISTRATIVE COMMISSION:

- Report of the Commission
- Annex I. -Resolutions on financial questions
- Annex II. -Resolutions on staff questions
- Annex III.-Other questions

## SECTION IV. RESOLUTIONS ADOPTED ON THE REPORT OF THE OFFICIAL AND EXTERNAL RELATIONS COMMISSION AND OF THE JOINT COMMISSION -PROGRAMME AND BUDGET, OFFICIAL AND EXTERNAL RELATIONS:

- Report of the Commissions
- Member States and National Commissions
- United Nations and Specialized Agencies
- International Inter-Governmental Organizations
- International Non-Governmental Organizations
V. RESOLUTIONS ADOPTED ON THE REPORT OF THE PROCEDURE COMMITTEE:

Report of the Committee ........................................ 83

INDEX ........................................................................ 89
I. MISCELLANEOUS RESOLUTIONS AND DECISIONS

0.1 EXAMINATION OF CREDENTIALS

The Credentials Committee, appointed by the General Conference at its first plenary meeting on 19 September 1949, to examine delegates’ credentials, submitted two reports, which were approved by the General Conference.

First plenary meeting,
19 September 1949:
Twelfth plenary meeting,
4 October 1949

0.2 ADOPTION OF THE AGENDA

The General Conference adopted the revised Agenda prepared by the Executive Board (4C/1 rev.,

AGENDA (REVISED)

1. Opening of the Session by the Head of the Lebanese delegation.
2. Establishment of the:
   Credentials Committee;
   Nominations Committee;
   Procedure Committee.
4. Adoption of the Agenda.
5. Report of the Nominations Committee and election of the President and Vice-Presidents.
6. Consideration of the recommendations of the Executive Board concerning the admission of international non-governmental organizations to the Fourth Session.
7. Establishment of three commissions (Programme and Budget, Administrative, and Official and External Relations) and reference to them of the questions listed as Items 12, 13, 14 and 15 below.
8. Presentation by the Chairman of the Executive Board of the Director-General’s Report on the activities of the Organization during 1949 and discussion thereon.
9. Consideration of the reports presented by Member States for 1949.
10. Consideration of the recommendations of the Executive Board concerning the admission of new Members.
11. Discussion of the general subject: “What are the studies of the State in regard to education, science and culture for the purpose of ensuring a better understanding between peoples and what practical steps should it take in order to discharge these duties?”
12. Programme and Budget:
   (a) Draft code of policies and modifications to Unesco’s ordinary programme recommended by the Executive Board;
   (b) Fixing of a provisional ceiling for the Budget for the financial year 1950;
   (c) Consideration of the Budget estimates for the financial year 1950.
13. Extraordinary Programme for technical assistance for economic development.

14. Administration and Finance:
   (a) Consideration of questions relating to organization and staffing of the Secretariat, in particular, salaries and allowances, Medical Benefits Scheme, Pensions Scheme;
   (b) Financial questions: Auditors’ Report, contributions for 1950, Revolving Fund;
   (c) Arrangements for the appointment of Auditors (supplementary items included at the request of Australia).

15. Official and External Relations:
   (a) Liaison with Member States and National Commissions; Regional Office for the Western Hemisphere; Institute of Cultural Co-operation for South and East Asian countries;
   (b) Consideration of the Agreement between United Nations and Unesco;
   (c) International Inter-Governmental Organizations;
   (c) International Non-Governmental Organizations: list of organizations admitted to consultative status, formal agreements, contracts, and scheme for an International Union of Organizations Working for Peace:
   (e) Draft regulations governing the approval by the General Conference of recommendations to Member States and of international conventions;
   (f) Privileges and immunities;
   (g) Activities of the Organization in occupied territories.

16. Decision as to the place of the Fifth Session of the General Conference, on the basis of the Executive Board’s report.

17. Election of six members of the Executive Board.

15. Consideration of a draft amendment to Article IV of the Constitution of Unesco, presented by the Director-General, in pursuance of of resolution adopted by the General Conference at its Third Session.

19. Consideration and adoption of the Reports of the Commissions.

20. Other questions.

First plenary meeting
19 September 1949.

0.3 CONSTITUTION OF THE GENERAL COMMITTEE

Having regard to the recommendations put forward by the Nominations Committee and to the names submitted by the heads of delegations, it was decided that the General Committee of the Fourth Session of the General Conference should be constituted as follows:

(a) President of the General Conference:
   Dr. E. RONALD WALKER (Australia).

(b) Vice-Presidents of the General Conference:
   H.E. Mr. SHAFIK GHOREAL BET (Egypt).
   H.E. Mr. GONZALO ZALDUMBIDE (Ecuador).
   Mr. GEORGES BIDAULT (France).
   Dr. TARA CHAND (India).
   H.E. Count STEFANO JACINI (Italy).
   Mr. DAVID HARDMAN (United Kingdom)
   Dr. FERDINAND HERCIK (Czechoslovakia).

(c) Chairman of the Programme and Budget Commission:
   Prof. PAULO DE BERREDO CARNEIRO (Brazil).
(d) Chairman of the Administrative Commission:
   H.E. Mr. Léo Mendelee (Belgium).
(e) Chairman of the Official and External Relations Commission:
   H.E. Mr. Antonio Castro Leal (Mexico).
(f) Chairman of the Credentials Committee:
   Professor Jakob Nilsen (Denmark).
(g) Chairman of the Procedure Committee:
   Mr. J.C. Beaglehole (New Zealand).
(h) Chairman of the Nominations Committee:
   The Honourable George W. Allen (United States of America).

First plenary meeting,
19 September 1949;
Third plenary meeting,
29 September 1949.

0.4 COMMISSIONS AND COMMITTEES

0.41 The following commissions, sub-commissions and committees were set up by the General Conference for the period of its Fourth Session:
1. Credentials Committee;
2. Nominations Committee;
3. Procedure Committee;
4. Programme and Budget Commission;
   Drafting and Co-ordination Sub-Committee of the Programme and Budget Commission:
   Technical Assistance Sub-Committee;
5. Administrative Commission;
6. Official and External Relations Commission;
7. Joint Commission-Programme and Budget, Official and External Relations.

0.42 The General Conference referred:
(a) Items 12 and 13 of the revised Agenda to the Programme and Budget Commission;
(b) Item 14 of the revised Agenda to the Administrative Commission;
(c) Item 15 of the revised Agenda to the Official and External Relations Commission.

First plenary meeting,
19 September 1949;
Third plenary meeting,
29 September 1949.

0.5 ADMISSION OF NEW MEMBERS TO THE UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION (Ref. 4C/10)

The General Conference,

Considering that the Government of Ceylon submitted on 8 November 1948 an application for membership of the United Nations Educational, Scientific and Cultural Organization,

Considering that, as provided in the Rules of Procedure of the General Conference, this application was accompanied by a statement that Ceylon is willing to abide by the Constitution, to accept the obligations contained therein and to contribute to the expenses of the Organization,

Considering that, in accordance with Article II of the Agreement between the United Nations and the United Nations Educational, Scientific and Cultural Organization, the Executive Board transmitted this application to the Economic and Social Council of the United nations,
0.6 ADMISSION OF OBSERVERS FROM INTERNATIONAL NON-GOVERNMENTAL AND SEMI-GOVERNMENTAL ORGANIZATIONS

The General Conference,

having regard to Article I, Paragraph 13 of the Constitution,

having regard to Rule 7 of the Rules of Procedure,

having regard to the recommendations of the Executive Board,

decides to admit observers of the Carnegie Endowment for International Peace and of the Rockefeller Foundation to the Fourth Session of the General Conference.

Second plenary meeting,
30 September 1949.

0.7 ELECTION OF SIX MEMBERS OF THE EXECUTIVE BOARD

After hearing the report of the Nominations Committee, the General Conference elected the following six members of the Executive Board for three years:

Professor Paulo de Barreto Carneiro (Brazil)
Mr. Luther Evans (United States of America)
H.E. Dr. C. Parra-Perez (Venezuela)
Mr. Roger Seydoux (France)
Professor Alf Sommerfelt (Norway)
Mr. Kudsi Tezer (Turkey)

Eleventh plenary meeting,
1 October 1949.

0.8 SEAT OF THE FIFTH SESSION OF THE GENERAL CONFERENCE

Having received the report of the Executive Board, the General Conference decided to hold its Fifth Session in Florence, Italy.

Eleventh plenary meeting,
1 October 1949.

0.9 AMENDMENT TO THE CONSTITUTION (Article IV)

The General Conference

adopts the following amendment: which will become paragraph 9 of Article IV of the Constitution.
“A Member State which is in arrears in the payment of its financial contributions to the Organization, shall have no vote in the General Conference if the amount of its arrears equals or exceeds the amount of the contributions due from it for the preceding two full years.

“The General Conference may, nevertheless, permit such a Member State to vote, if it is satisfied that the failure to pay is due to conditions beyond the control of the Member Nation”.

Fifteenth plenary meeting,
5 October 1949.

0.10 REPORT FOR THE FIFTH SESSION

The General Conference

Authorizes the Executive Board, in consultation with the Director-General, to exempt the Director-General from the requirement to report to the Fifth Session of the Conference on any matter as to which in its judgment the making of a report at that time is not urgent.

Fifteenth plenary meeting,
5 October 1949.

0.11 PUBLICATION OF SPEECHES DELIVERED BY THE DIRECTOR-GENERAL

The General Conference

Decides to publish all the speeches made by the Director-General since he took over the important and onerous task of ensuring the practical realization of the ideals embodied in Unesco’s programme.

Fifteenth plenary meeting,
5 October 1949.
II. RESOLUTIONS ADOPTED ON THE REPORT OF THE PROGRAMME AND BUDGET COMMISSION

I. CODE OF POLICIES

The General Conference at its Third Session (Vol. II, 3C/110, Resolution 8.6, p. 35) requested the Director-General and the Executive Board “in preparing the draft programme for 1960, to preface this programme with a code of policies”. In compliance with this request, the Director-General and the Executive Board prepared the following 18 directives. These were approved provisionally by the General Conference at its Fourth Session (15th plenary meeting); they will be communicated as such to Member States and National Commissions and reconsidered at the Fifth Session of the General Conference in the light of any comment or suggestions received.

DIRECTIVES

In conformity with the provisions of the Constitution of the United Nations Educational, Scientific and Cultural Organization, the following directives shall guide the Organization in the definition and the execution of its Programme.

I. The resources of Unesco will be devoted, on the one hand, to the maintenance of approved continuing services, and, on the other hand, to the execution of a limited number of special projects determined by the General Conference from time to time. All these activities should form a coherent whole and relate to matters of evident importance and usefulness.

II. In all spheres of common interest, Unesco will co-operate closely with the United Nations and its Specialized Agencies.

III. Unesco will seek to associate as closely as possible in the execution of its programme those international governmental and non-governmental organizations pursuing, in specialized fields, ends similar, or related to, its own.

IV. Unesco will, if necessary, assist in the establishment, the development and the co-ordination of international organizations, whose aims and activities are in conformity with its own.

V. Unesco will seek to utilize, through the National Commissions of Member States, the services of the national organizations and institutions concerned with education, science, culture and mass communications, in order to associate such bodies and institutions in the general task of international co-operation.

VI. In Education, Unesco will act as a centre for the exchange and dissemination of ideas and practices, in order to encourage the growth of effective systems of education, seeking especially to bring people to understand one another, to train good citizens and to give every person, rich or poor, in town or country, without distinction of colour, race, sex or creed, the opportunity for an education which best assures him the possibility to develop his personality and carry out his social responsibilities.
VII. As a contribution to intellectual progress and to the improvement of the living conditions of mankind, Unesco will encourage international enterprises which seek to increase and disseminate scientific knowledge.

VIII. Unesco will seek to improve and make better known the methods and findings of the Social Sciences; and, in particular, their possible contribution to the development of international co-operation and understanding.

IV. Unesco will encourage intellectual and artistic exchanges between peoples, to develop, in mutual respect for their several cultures, the consciousness of human solidarity.

X. To assist people to develop greater understanding of other nations through personal contacts, Unesco will encourage projects which promote travel abroad for purposes of study, research and teaching.

XI. Unesco will encourage the spread of information among peoples by seeking to facilitate, increase and improve their mutual knowledge through such methods as the press, radio, the film and television. The Organization will urge those in charge of these media of information to assist in promoting international understanding and social progress.

XII. Unesco, taking into consideration primarily the needs of the war-devastated countries, will broaden progressively, within the limits of its resources, into a more general activity for the raising of standards in education, science and culture, the energies now being devoted to reconstruction.

XIII. The educational, scientific and cultural needs of economically under-developed countries will receive increasing attention from Unesco, which will continue lo respect the individuality of their cultures.

XIV. Unesco will direct constant attention to the problems within its competence arising in Trust and Non-Self-Governing territories, with due regard for the needs and traditions of their populations, and in co-operation with the local authorities, through the States responsible for the administration of such territories.

XV. Unesco will take special measures to associate young people as far as possible, both in the execution of its programme and in making widely known the principles upon which it is based. For this reason, Unesco will in particular seek the co-operation of teachers and others active in directing youth movements.

XVI. Unesco will maintain liaison with international non-governmental labour organizations, in order to encourage them to take an active part in the execution of the programme of Unesco.

XVII. Unesco will seek to make better known the Universal Declaration of Human Rights, to win consent for the principles it enshrines and to assist in bringing about the educational, scientific and cultural conditions which the fuller realization of those principles requires.

XVIII. In all its activities, Unesco’s prime concern will be to serve the cause of peace to which it is dedicated.
II. THE PROGRAMME OF UNESCO IN 1950

The Fourth Session of the General Conference

In the light of the resolutions adopted by the Third Session of the General Conference, of
the recommendations of the Executive Board, of the documents and motions submitted to it,
and of its own deliberations

Resolves as follows:

1. RECONSTRUCTION

1.1 RECONSTRUCTION CAMPAIGN

The Director-General is instructed to promote and co-ordinate the provision of assistance
to war-devastated countries in the fields of education, science and culture.

To this end he shall:

1.1. Collect, evaluate and distribute information on the changing needs of these countries;
1.1.2 Stimulate the development of reconstruction programmes and campaigns by Unesco
National Commissions, other national groups, and international governmental and non-
governmental organizations and assist in the co-ordination of their activities;
1.1.3 Provide advice and assistance in the planning of reconstruction campaigns and pro-
grammes by producing publicity materials, by supplying information concerning the
forms of assistance and the areas which should have the highest priority and by giving
detailed information about the needs of selected institutions;
1.1.4 Attend to the needs of institutions and organizations concerned with the education of
adults, such as trade unions and workers' educational movements;
1.1.5 Obtain from donor organizations reports on their activities in meeting educational
scientific and cultural needs;
1.1.6 Prepare and publish a report on the effectiveness of Unesco's programme in the field of
reconstruction.

1.2 EMERGENCY ACTION BY UNESCO

The Director-General is instructed:

1.2.1 To take action to assist in meeting the educational, scientific and cultural needs of victims
of war and other major catastrophes resulting from human or natural causes, as follows:
1.2.1.1 To purchase and distribute, within the limits of allocated funds, books, educational
material, scientific and technical equipment;
1.2.1.2 To seek the advice of the Executive Board with a view to achieving distribution in propor-
tion to degree and urgency of need;
1.2.1.3 To assist, with suggestions and advice, teachers, librarians, museum curators, sponsors
of youth service camps and others, in the solution of educational problems arising out
of such catastrophes;
1.2.1.4 To consult with the United Nations and the Specialized Agencies concerned, as a part of
the relief work in which joint action with any of them is involved.
1.2.2 The Executive Board is instructed to advise the Director-General in the allocation of
supplies among war-devastated countries.
1.3 CO-OPERATION WITH THE UNITED NATIONS AND SPECIALIZED AGENCIES

The Director-General is instructed:

1.31 To collaborate with the appropriate organs of the United Nations and the Specialized Agencies to ensure that in the development and execution of plans for the economic and social reconstruction of war-devastated countries, attention shall be paid to the needs of education, science and culture;

1.32 To take appropriate steps for the co-ordination of Unesco’s reconstruction programme with appeals or campaigns of a related character initiated by the United Nations.

1.4 COLLABORATION WITH NON-GOVERNMENTAL ORGANIZATIONS

The Director-General will continue to provide the Secretarial for the Temporary International Council for Educational Reconstruction (TICER).

1.5 ACTION BY MEMBER STATES

It is recommended to Member States:

1.51 That all appropriate agencies and organizations within each Member State should cooperate with Unesco in implementing its reconstruction programme;

1.52 That their national commissions should assist in the co-ordination of voluntary efforts and in the work of TICER;

1.53 That National Committee of non-governmental organizations for educational, scientific and cultural reconstruction should be formed in all Member States to assist in the task of rebuilding in war-devastated countries;

1.54 That they pursue or, where co-operation does not yet exist, establish the co-ordination of Unesco and UNAC campaigns on the national level;

1.55 That they take immediate steps to arrange for duly-free entrance of contributed educational materials;

1.56 That they provide for adequate reporting to donors about the use of contributed materials;

1.57 That they call upon their educational institutions to provide suitable employment for refugee intellectuals and to furnish them with opportunities to become proficient in the language of the country;

1.58 That, in view of war damage and the increased birthrate, they give priority to the building and equipment of schools, universities and other educational institutions;

1.59 That they report to the General Conference on the measures it has been possible to take to give effect to the above recommendations.

1.6 INTERNATIONAL VOLUNTARY WORK CAMPS AND CHILDREN’S COMMUNITIES

The Director-General is instructed:

1.61 To co-operate with institutions and associations organizing international voluntary work camps or children’s communities in the execution of their programmes and to assist them to extend their activities;

1.62 In view of the value of international work camps and children’s communities for better international understanding, to submit, a report on this subject to the General Conference.
1.7 GENERAL RECOMMENDATION

Unesco will in future years effect a gradual transition from the reconstruction of war-devastated areas to their constructive development of education, science and culture.

1.71 The Director-General is instructed to report to the General Conference on the methods to be followed in order to achieve this object.

2 EDUCATION

2.1 GENERAL EDUCATION CLEARING HOUSE

The Director-General is instructed to maintain a clearing house in education, giving primary attention to approved projects and such clearing house activities as are incidental, thereto.

To this end he shall:

2.11 Educational Missions

Arrange for educational missions to Member States, at their request and with their financial co-operation, for the purpose of making surveys, advising and assisting in educational improvement, particularly in war-devastated or less developed regions;

2.12 International Bureau of Education

2.121 Maintain an agreement with the International Bureau of Education for the joint support of the International Conference on Public Education and for use of the facilities of the Bureau;

2.122 Study in 1950, jointly with the International Bureau of Education, the problems involved in making free compulsory primary education more nearly universal and of longer duration throughout the world, and at a later date submit the results of this investigation either to the International Conference on Public Education, or to a meeting of Ministers of Education, or other competent authorities convened ad hoc, whose work would be co-ordinated with that of the aforesaid Conference;

2.13 Exchange of Information

2.131 Establish contact and enter into agreements with selected organizations, institutions and persons, equipped to co-operate with the clearing house in the fulfilment of its functions;

2.132 Collect, collate and distribute in the working languages or in such languages as are considered useful printed materials, including reports and lists of films, recordings and other educational aids.

2.2 EDUCATIONAL SEMINARS

The Director-General is instructed:

2.21 To make arrangements for the conduct by Unesco, or by appropriate agencies, of international or regional educational seminars; to conduct in 1950 the two international seminars prepared in 1949, on the Teaching of Geography to promote international understanding, and on the Improvement of Textbooks, particularly of History Textbooks;

2.22 To assist in the preparation for and conduct of a Seminar on Primary Education in America, to be held in Montevideo in 1950 under the sponsorship of the Government of Uruguay and the Organization of American States;
2.23 And to prepare in 1950 for further international seminars in 1951, particularly for the Regional Seminar in the Middle East, on the production of materials for literacy campaigns;

2.24 To publish and distribute selected materials from the seminars sponsored by Unesco, in order to assist in follow-up activities in Member States.

2.3 IMPROVEMENT OF TEXTBOOKS AND TEACHING MATERIALS

The Director-General is instructed to further, in co-operation with Member States, National Commissions, and other national and international bodies, the improvement of textbooks and teaching materials, in accordance with the resolutions adopted by the First Session of the General Conference.

2.4 FUNDAMENTAL EDUCATION

2.41 Unesco will help Member States which desire aid in campaigns for fundamental education, giving priority to less developed regions and to under-privileged groups within industrialized countries.

To this end the Director-General is instructed:

2.41.1 Clearing House

To carry on clearing house functions for the interchange of technical information and advise on Fundamental Education;

2.412 Associated Projects and Agencies

To develop a system of associated projects and agencies, by which important activities in fundamental education in various parts of the world are linked through the clearing house;

2.413 Pilot Projects

To co-operate with Member States which seek assistance in the establishment, or operation of pilot projects;

2.4131 The Director-General may suspend co-operation in a pilot project at any time after consultation with the Member State concerned, if in his judgment it is not proceeding satisfactorily;

2.414 Materials and Research

To promote or carry out research and to prepare sample materials for use in pilot and associated projects;

2.415 Training and Production Centres

To co-operate with Member States in the establishment of regional centres for the training of teachers and workers and the production of materials for fundamental education;

2.416 Co-operation with United Nations and other Specialized Agencies

To co-operate with the appropriate organs of the United Nations and Specialized Agencies and other bodies interested in aspects of fundamental education involving conservation of natural resources, and other elements of community development, economic development, agriculture health and sanitation.
Recommendation to Member States

It is recommended to Member States that they provide fundamental education for all their people, in conformity with Article I, paragraph 2 (h) of the Constitution of Unesco, including the establishment as soon as possible of universal free and compulsory primary-education, and also education for adults.

CHILDREN AND YOUTH

The Director-General is instructed:

Education for International Understanding

In co-operation with the appropriate organs of the United Nations and its Specialized Agencies, to assist Member States and educational groups in teaching about the United Nations, particularly in elementary and secondary schools;

To select, prepare and distribute materials and educational aids for international understanding, including information about experiments in Member States;

To take steps towards the drafting of a convention under which the Member States may agree, within the limits of their legal powers, to ensure that their educational programmes are directed at all levels towards international peace and security;

To encourage youth movements to introduce into their programmes activities and teaching which may promote international understanding, and to assist these movements in carrying out this part of their programme;

Equal opportunities to Education

To collaborate with the United Nations in their attempt to establish a Declaration of the Rights of the Child, in which Unesco should seek to have included the reception of the principles, that distinctions of colour, race, sex or religion should not operate against any group of young people; that no young person should be deprived of instruction suited to his capacities by reason of financial handicap; and that certificates awarded should give equal rights to all;

To continue an international study of the successful methods employed in different countries to overcome the barriers to education for all;

Handicapped Children

To collaborate with the United Nations and other international and national organizations in study and action on the educational problems of handicapped children, including those handicapped by reason of war;

To this end, to collect information in this field, draft and publish reports and secure the dissemination of the information and materials collected.

Science in General Education

To continue the study of the rôle of science in general education and, in particular, to assist the International Bureau of Education in its enquiry on the present status of the teaching of science in primary and secondary schools, and, once the results of this enquiry are known, to include the question in the programme of the next Session of the General Conference with a view to establishing concrete proposals for the rôle of science at the different levels of education:
The Arts in General Education

To provide clearing house services to Member States for the collection, analysis and distribution of information concerning the arts in general education, and for the exchange of materials and personnel between Member States.

Recommendation to Member States

The General Conference recommends to Member States that they take, through National Commissions wherever possible, appropriate steps, such as the establishment of a committee on the arts in general education, to facilitate this exchange of information. The purpose of such action would be to encourage improved methods of teaching and to stimulate experiment and research by local institutions and individuals.

The Director-General is instructed:

To assist Member States in the planning and setting up of such committees;

To investigate, through appropriate governmental authorities, professional organizations and individual experts, the advisability of an international committee or council, representative of these national bodies, to further international co-operation in this field; and to assist in the promotion of such an international body if found desirable.

TEACHING

The Director-General is instructed:

Teachers’ Charter

In co-operation with the International Bureau of Education, to collect basic information on the training and status of teachers, looking towards the development of a Teachers’ Charter; and to assemble information concerning the legal, social and economic position of teachers, their real incomes, comparative salaries, and the conditions of appointment, tenure, promotion and retirement;

Language Teaching

To explore ways of assisting international co-operation among linguists and language teaching experts, especially in studying the effectiveness of methods of language teaching;

Work with Universities

To assist the Interim Committee of the International Universities’ Bureau to convene a full International Conference of Representatives of Universities in 1950 and to consider a draft constitution for an International Association of Universities;

To maintain liaison with, and promote the exchange of information among national and international organizations of universities;

To promote, through contacts with appropriate organizations, studies in higher education that contribute to the development of international understanding.

ADULT EDUCATION

The Director-General is instructed:

To assist the implementation of recommendations adopted at the International Conference on Adult Education, which fall within Unesco’s programme, examining separately those which refer to countries where there is a large majority of illiterates:
2.72 To carry on clearing house functions in Adult Education, including the editing of an international directory, and the collection, analysis and distribution of information on adult education experiments, methods and techniques in various countries;

2.73 To promote the study of and teaching about, the contribution of organized labour to the advancement of civilization, and as a first step to invite Member States to contribute textbooks and illustrated teaching materials to Unesco, as a means of stimulating clearing house activities in this field;

2.74 To foster the organization of national voluntary associations in the field of adult education in order that they, with the help of the national public services responsible for adult education, may ensure an essential basis for international co-operation in this field;

2.75 Vocational Guidance and Technical Education

To collaborate with the International Labour Office in its study and development of vocational guidance;

2.76 Educational Opportunities for Women

To collaborate with the Commission on the Status of Women of the Economic and Social Council of the United Nations in promoting enquiries through competent bodies into educational opportunities open to women.

RECOMMENDATIONS TO THE DIRECTOR-GENERAL

2.8 Clearing House Activities

2.81 The maximum use should be made of outside bodies and persons willing to serve Unesco’s purposes, both through National Commissions and otherwise.

2.82 The raising of the status and emoluments of the teaching profession should be the constant aim of Unesco.

2.83 In seeking information about the educational systems and procedures of Member States, evidence should be obtained from qualified persons and bodies both inside and outside official circles.

2.84 The fullest possible access to all sources of documentation and information should be given to Unesco’s educational missions by Member States which ask for such missions.

2.8 Seminars

2.81 The Director-General is invited to draw the attention of the seminars on textbooks to the importance, especially in secondary schools, of the teaching of the history and literature of oriental peoples.

2.82 In the organizing of seminars, emphasis should be placed on the active co-operation of those attending rather than on formal lectures.

2.83 When seminars are projected, the fullest possible preparation should be undertaken both by Unesco itself and by Member States.

2.8 Fundamental Education

2.81 Emphasis should be placed on the development of the intelligence of the individual and not merely on his economic betterment.

2.82 The needs and resources of the local community should be the basis of the fundamental
educational programme. No attempt should be made to reach arbitrary conclusions about a minimum standard of education applicable to all countries and all peoples.

The more highly developed States should not only assist the less developed areas, but should also actively promote fundamental education among the less privileged groups within their own borders.

Full use should be made, after consultation with the Government or the National Commission of the country concerned, of the resources not only of governmental but also of all appropriate non-governmental agencies and institutions.

Principles concerning Education

The Director-General is instructed to encourage Member States and National Commissions to invite the attention of Education Departments, teachers’ associations, teachers’ training colleges or other authorities concerned to the desirability of acting on the following principles:

In primary and secondary schools, every effort should be made, both in teaching and in framing programmes of study, to avoid inculcating by word or implication the belief that, lands, peoples and customs other than one’s own are necessarily inferior, or are otherwise unworthy of understanding and sympathy;

In the selection, analysis or preparation of textbooks for use in primary and secondary schools, due regard should be given to the principles set out above.

3. NATURAL SCIENCES

3.1 FIELD SCIENCE CO-OPERATION OFFICES

The Director-General is instructed to maintain Field Science Co-operation Offices in the Middle East, East Asia, Latin America and South Asia, as undertakings of the highest priority in the natural sciences programme.

In the development of this work it is recommended that he should concentrate on the exchange and supply of information, material and personnel.

3.2 WORLD CENTRE OF SCIENTIFIC LIAISON

The Director-General is instructed:

To carry on the activities of a World Centre of Scientific Liaison. These include such activities as promoting the exchange of scientific information through the Field Science Co-operation Offices (3.1) ; the exchange of scientists and the facilitation of their movements across frontiers (7.1) ; the exchange of information about films on scientific research (7.233) ; abstracting, rationalization and other aspects of scientific documentation (3.3) ; compiling a world register of scientific institutions and scientists (7.3) ; collaboration with the United Nations and its Specialized Agencies in the field of Applied Science (3.9) ;

To maintain an information service on scientific apparatus.

3.3 SCIENTIFIC LITERATURE

The Director-General is instructed:

To promote the standardization of scientific terminology and the preparation of multilingual dictionaries for special fields of science and technology;
3.32 To promote collaboration between organizations which are developing classification tables, lists of subject headings and codes for classification and indexing of scientific literature;

3.33 Abstracting

To aid the development of the indexing, abstracting and reviewing of scientific literature by promoting international collaboration, co-ordination and organization in these fields; anti to that end:

3.331 To convene committees on the abstracting of various sciences, including, jointly with the World Health Organization, the Co-ordinating Committee on the Abstracting and Indexing of Medical and Biological Sciences;

3.332 To publish a directory of science indexing and abstracting services;

3.333 To publish a consolidated list of the periodicals which are indexed and abstracted by the various science indexing and abstracting services;

3.34 To assist appropriate international organizations in supplying scientific information and to help to form international documentation organizations for inadequately served subjects.

3.4 CONSERVATION OF NATURAL RESOURCES AND THE PROTECTION OF NATURE

The Director-General is instructed to provide financial aid for, and to assist, by means of services, the activities of the International Union for the Protection of Nature, such activities to include the maintenance of a documentation centre.

3.5 INTERNATIONAL INSTITUTE OF THE HYLEAN AMAZON

The Director-General is instructed to enter into an agreement with the International Institute of the Hylean Amazon (and with its Interim Commission) to assure close cooperation between the Institute and Unesco, including provision for Unesco assistance in projects of the Institute related to Unesco’s programme, for exchange of information and of staff, and for the maintenance of common services and facilities.

3.6 INTERNATIONAL INSTITUTE OF THE ARID ZONE

The Director-General is instructed to circulate to Member States the recommendations of the Committee of Experts called in 1949 on the proposal to set up an International Institute of the Arid Zone, inviting their comments, and, thereafter, if it appears desirable, to call a conference of delegates of interested countries and Specialized Agencies to discuss the possible establishment of such an Institute.

3.7 INTERNATIONAL COMPUTATION CENTRE

The Director-General is instructed to circulate to Member States the results of studies carried out in consultation with the United Nations on the proposal to set up an International Computation Centre, inviting their comments, and to submit a report to a future Session of the General Conference.

3.8 POPULARIZATION OF SCIENCE

The Director-General is instructed:

3.81 To encourage and assist the exchange of information and material for the popularization of science, especially by furthering international co-operation between bodies engaged in
disseminating the understanding of science, such as associations of science writers, science clubs and associations for the advancement of science;

3.82 To arouse and increase public interest in applying science to the promotion of human welfare, through mobile scientific exhibits, fundamental science kits and other appropriate means;

3.83 To request Member States and National Commissions to initiate group discussions and debates among scientists and among the general public, on the social and international implications of science, in which discussions natural science and social science specialists will take part; to co-ordinate the conclusions of these discussions and to report them, in particular, to National Commissions;

3.84 To promote the spread of knowledge among the general public on the problems and methods for the conservation of natural resources and to co-operate with appropriate bodies in this field, in particular with the International Union for the Protection of Nature.

3.9 CO-OPERATION WITH INTERNATIONAL ORGANIZATIONS

The Director-General is instructed:

3.91 To further international scientific co-operation by means of grants-in-aid and other similar forms of assistance to international scientific and technological organizations, unions and societies;

3.92 To assist in the international organization of scientists engaged in the fields of engineering, agriculture and medicine, provided that in the two latter fields the necessary close cooperation with the Food and Agriculture Organization and the World Health Organization respectively be maintained;

3.921 Jointly with the World Health Organization, to assist the Council for the co-ordination of International Congresses of Medical Sciences and the bodies affiliated to it, by financial aid and by means of services;

3.922 To convene a conference of delegates of international non-governmental engineering science organizations to consider the establishment of an Advisory Committee on International Engineering Science Congresses taking into account the recommendations of the Expert Committee convened in 1949;

3.93 To provide to scientific bodies within Member States appropriate financial and other aid for carrying out scientific work of international significance along the lines of Unesco's aims, after consultation with the relevant Government or National Commission, with the International Council of Scientific Unions and with the appropriate scientific union, subject to regulations adopted by the General Conference.

4. SOCIAL SCIENCES

4.1 INTERNATIONAL ORGANIZATIONS IN THE SOCIAL SCIENCES

The Director-General is instructed:

4.11 To promote international co-operation in the social sciences, including law, by aiding in the establishment of an international organization or organizations and by means of grants-in-aid or contracts for financial assistance to such organization or organizations;
4.12 To assist and promote education and training in statistics, including financial help to the International Statistical Institute if a satisfactory agreement is reached;

4.13 To aid and develop the exchange of information in the field of social sciences by all possible methods, including the promotion of suitable abstracting services and the publication of an International Bulletin.

4.2 STUDY AND DISSEMINATION OF SCIENTIFIC FACTS CONCERNING QUESTIONS OF RACE

The Director-General is instructed:

4.21 To study and collect scientific materials concerning questions of race;

4.22 To give wide diffusion to the scientific information collected;

4.23 To prepare an educational campaign based on this information.

4.3 TENSIONS AFFECTING INTERNATIONAL UNDERSTANDING

The Director-General is instructed to promote enquiries into:

4.31 The distinctive character of the various national cultures, ideals, and legal systems;

4.311 The ideas which the people of one nation hold concerning their own and other nations;

4.312 Modern methods developed in education, political science, philosophy and psychology for changing mental attitudes, and into the social and political circumstances that favour the employment of particular techniques;

4.313 The influences which make for international understanding or for aggressive nationalism;

4.314 Population problems affecting international understanding, including the cultural assimilation of immigrants;

4.315 The influence of modern technology upon the attitudes and mutual relationships of peoples.

4.316 These last two enquiries will be made in close co-operation with the United Nations and its Specialized Agencies.

4.32 He shall promote studies of the philosophic bases of Fascism and National Socialism; enquiries on the conditions which facilitated and were responsible for progress from theory and scientific doctrine to practice and policy; and enquiries into the techniques and devices used for teaching this doctrine to the people of Germany and Italy in the period preceding the second world war, in order to assist in the early recognition of such movements in the future.

4.33 Recommendations to the Director-General

In carrying out the above-mentioned instructions the Director-General should note the following points:

4.331 A clear distinction should be made between the work programme of the two projects relating to tensions (4.31) and to the comparative study of cultures (5.5). The Director-General should continue, however, to ensure close co-operation in the execution of both projects.

4.332 He shall enlist, the resources of and distribute the work among universities and other research centres in the various nations, utilizing, wherever possible, National Commissions and appropriate international organizations. These organizations shall be free to propose such reformulation of the projects enumerated above as may seem to them to be necessary.

4.333 He shall encourage these bodies to apply comparable research standards and methods.
4.334 He shall use available resources of Unesco and seek governmental and private financial aid.

4.335 He shall study methods whereby the findings of the investigations may be popularized and actions based on these findings may be undertaken by National Commissions and other appropriate organizations.

4.4 STUDY OF INTERNATIONAL COLLABORATION

The Director-General is instructed:

4.41 To encourage and assist, the study by social scientists in all Member States of the problems which arise within their respective fields from recent developments in international collaboration;

4.411 To this end, to seek from the United Nations, the Specialized Agencies and other International Organizations, documentation regarding their structure and their problems and to make this documentation available to Social Science specialists.

4.42 Recommendation to Member States

The General Conference recommends to Member States that they draw the attention of social scientists to the importance of extensive scientific study of the problems involved in international organization and collaboration, including those arising from the work of the United Nations and Specialized Agencies.

5. PHILOSOPHY AND HUMANISTIC STUDIES

5.1 CO-OPERATION WITH NON-GOVERNMENTAL ORGANIZATIONS

The Director-General is instructed to develop international co-operation in the field of philosophy and humanistic studies by grants-in-aid or contracts for financial assistance to the International Council of Philosophy and Humanistic Studies.

In return, the Director-General shall secure the Council's collaboration with a view to:

(a) Encouraging the creation of international organizations in branches of humanistic studies, where such organizations do not yet exist and where the need for them has been felt;

(b) Facilitating the dissemination of ideas and the spread of knowledge, more particularly by the organization of congresses and committees of enquiry, the publication of works of reference, information or synthesis throwing light, upon insufficiently known aspects of certain cultures;

(c) Promoting and co-ordinating, within each subject field, bibliographical work in accordance with resolution 6.52 and studying the possibility of establishing rules for abstracting which may be applied within the fields of philosophy and humanistic studies;

(d) Obtaining the help of international organizations and specialists in humanistic studies in the carrying out of Unesco's programme.

5.2 PHILOSOPHIC ROUND-TABLES

The Director-General is instructed:

5.21 To organize round-table discussions dealing with philosophic concepts that have special concern for Unesco's purposes;

5.22 To ask philosophical or other cultural journals to devote special numbers to these subjects
in conjunction with the round-table discussions, and to distribute a suitable number of copies.

5.3 PUBLICATIONS

The Director-General is instructed:

5.31 To promote the publication of a journal on current work in the fields of philosophy and humanistic studies;

5.32 To arrange for the publication of a volume of essays on the philosophical principles of human rights.

5.4 PHILOSOPHICAL ANALYSIS OF FUNDAMENTAL CONCEPTS

The Director-General is instructed to secure the collaboration of competent international organizations in order to continue an enquiry:

(a) To analyse and define the main connotations of liberty, democracy, law and equality, which have emerged in the history of political and legal philosophy;

(b) To determine their practical influence today;

(c) To estimate their importance in current ideological controversies; and

(d) To give suitable publicity to the results of such enquiry.

5.5 COMPARATIVE STUDY OF CULTURES

The Director-General is instructed:

5.51 To secure the collaboration of competent international organizations in order to carry on the comparative study of cultures concerning the ideas held by one country, or by a group within a country, of their own cultures and the relations of those cultures with others, and to give suitable publicity to the results so far achieved;

5.52 To report to the General Conference, in the light of a report by the International African Institute, on research which should be undertaken on the native cultures in Africa, in order to further the purposes of Unesco;

5.53 To assist the United Nations in its study of the situation of aboriginal populations and other social groups in countries of the continent of America, and in this work to collaborate with the Instituto Indigenista Interamericano and interested States.

5.6 SCIENTIFIC AND CULTURAL HISTORY

The Director-General is instructed; in consultation with appropriate scientific associations and international non-governmental organizations, to continue preparations for the publication of books which will provide, for general and specialist readers, an understanding of the scientific and cultural aspects of the history of mankind, of the interdependence of peoples and cultures and of their contributions, including that of labour organizations, to the common heritage. Account should be taken of the work done by the Conference of Allied Ministers of Education.
6. **CULTURAL ACTIVITIES**

6.1 **ARTS**

The Director-General is instructed:

6.11 **International Theatre Institute**

To promote international co-operation in the theatre by means of a grant-in-aid or contract for financial assistance to the International Theatre Institute;

6.12 **International Council for Music**

6.121 To encourage international co-operation in the field of music by grants-in-aid or contracts to the International Council for Music, when this shall have been finally established;

6.122 To examine with the Austrian Government the possibility of an international conference to consider a universal standard of musical pitch, in co-operation with the International Council for Music, when established:

6.123 In collaboration with experts and institutions concerned with music, to continue the preparation of a catalogue of world music, listing works which are already available in recorded form and those which should be recorded, and to encourage its publication in the form of sets:

6.13 **Reproductions in Visual Arts**

6.131 To keep up-to-date the lists of fine colour reproductions disseminated by Unesco, and from time to time to publish supplementary lists;

6.132 To compile for publication and distribution in Member States, with the collaboration of the International Council of Museums, lists of works illustrative of important phases and movements in the history of art, as well as lists of available fine colour reproductions of such works;

6.133 To secure the advice of experts on the preparation of portfolios of fine colour reproductions covering specific fields of art;

6.1331 To distribute among Member States and especially among those who possess only a limited number of works of art, selections of fine colour reproductions;

6.134 To publish and distribute a list of documentary films on art, and suggestions for additional films;

6.135 To keep up-to-date the lists of institutions possessing photographic archives of works of art and from time to time publish supplementary lists;

6.136 In collaboration with the competent international organizations, to provide for the publication at a low price of a periodical containing information on international artistic activity, the teaching of art and of documentary studies, accompanied by illustrations and reproductions of works of art and monuments in different parts of the world;

6.137 To obtain from Member States information concerning methods by which visual art has been brought to the knowledge of workers through periodical exhibitions of visual art reproductions in their factories, restaurants or recreation rooms and to submit a report to a later conference:
6.14 Reproduction of Material of Cultural Importance

6.141 To invite Member States to draw up lists of existing photographic archives consisting of works of a cultural character (artistic, historic, scientific or documentary) whether movable or immovable and to complete such archives wherever they lack particularly representative works of which no satisfactory reproduction exists;

6.142 To encourage the exchange of lists of photographic archives and reproductions between Member States;

6.143 To encourage the establishment of a certain number of repositories in which a series of reproductions of the most representative and the most vulnerable works might be assembled;

6.15 Freedom of the Artist

6.151 To institute an examination, with the active participation of artists throughout the world, of the contributions which creative artists can make towards Unesco's purposes;

6.152 To ascertain what social, economic and political influences now interfere with the performance of the artist's function; the measures that have been or can be taken to remove or lessen these hindrances; and the means whereby the working conditions of the artist can be improved and his freedom assured;

6.153 To present to the General Conference plans to carry out the resolutions on the freedom of the artist adopted by the First Session of the General Conference and reaffirmed by the Third Session;

6.16 Unesco Awards

To examine the possibility of making a series of annual Unesco awards for the best achievement during the preceding twelve months, in music, art., drama, literature, education and the humanities, to be made on the advice of recognized international authorities; and to report to the General Conference.

6.2 LETTERS

The Director-General is instructed:

6.21 Collaboration with Creative Writers

To promote collaboration among writers of all countries in the aims of Unesco, particularly:

6.211 By ensuring regular collaboration with the international PEN Club;

6.212 By promoting, through such means as are available, international symposia of writers;

6.22 Translations


To promote adequate translations of classic and contemporary works in literature, philosophy, the humanities, and the social and natural sciences in order to carry out the plans undertaken by Unesco in conjunction with the Economic and Social Council of the United Nations and in continuance of the work of the Conference of Allied Ministers of Education.

To that end he shall:

6.2211 Establish an International Committee for Translations with which he shall consult, as
well as with international non-governmental organizations, on practical problems connected with the selection, translation, publication and distribution of suitable works:

6.2212 Encourage Member States to set up National Translation Committees, preferably through their National Commissions, for the purpose of preparing lists of works suitable for translation, of selecting competent translators for the several languages, of arranging with authors and publishers for the publication of translations, and of compiling current lists of all translations published within their respective countries in the fields of education, science and culture.

6.2213 Make arrangements with Member States of one or several specified regions for the translation and publication of selected classics and contemporary works.

6.222 Index Translationum.

The Director-General is instructed to assist the resumption of the publication of the Index Translationum.

MUSEUMS

The Director-General is instructed:

6.31 To provide for the exchange of information concerning museums, their techniques, modern methods of presentation and other aspects of their work;

6.32 To stimulate and to develop, in collaboration with the International Council of Museums, a plan for exchanges of exhibitions and collections, including in particular the international circulation of Unesco exhibitions of contemporary works of art accompanied by appropriate catalogues, such exhibitions to be prepared if possible by Member States, National Commissions and appropriate professional organizations:

6.321 To request the International Council of Museums to study the possibility of using its information facilities to prevent duplication in the holding of international exhibitions of works of art, and to submit to the General Conference the results of the above study;

6.33 To seek means to enlist the co-operation of museums in such parts of Unesco’s Programme as fundamental education, adult education, arts and sciences;

6.34 To report to the General Conference on the proposal for international co-operation between museums by establishing inter-governmental foundations for the exchange of professionals, students, books, works of art, collections, exhibits and other material;

6.35 To continue in 1950 the publication in English and French of Museum and to arrange for it to be printed in other languages.

ARCHAEOLOGICAL SITES AND HISTORIC MONUMENTS

The Director-General is instructed:

6.41 To consult with Member States on measures designed to secure access by archaeologists of all countries to archaeological sites; and in particular, to request the International Council of Museums to put forward plans for the consideration of the General Conference and for submission to Member States;

6.42 To report to the General Conference on measures suitable for ensuring the co-operation of interested States in the protection, preservation and restoration of antiquities, monuments and historic sites, and on the possibility of establishing an international fund to subsidize such preservation and restoration.
Particular attention will be given to arrangements for the protection of such monuments, as well as to the protection of all objects of cultural value, particularly those kept in museums, libraries and archives, against the probable consequences of armed conflict.

6.5 LIBRARIES AND BOOKS

6.51 Public Libraries

6.511 The Director-General is instructed to promote the development of public libraries in Member States as centres for popular education and for the growth of international understanding.

To that end, he shall:

6.5111 In collaboration with the International Federation of Library Associations, organize an international seminar for professional librarians on the role of public and school libraries in adult education;

6.5112 Organize in one of the Member States, at the request and with the assistance of the government and as part of a campaign for the spread of fundamental education, a pilot project for public libraries, mainly intended for persons who have just learned to read and write;

6.5113 In co-operation with the International Federation of Library Associations, promote the publication, translation and dissemination of manuals and leaflets to aid in the development and understanding of public libraries.

6.52 Bibliography and Documentation

The Director-General is instructed:

To promote bibliographical and documentation services relevant to Unesco’s Programme and to promote the co-ordination of the various projects in the field of bibliography.

To this end he shall:

6.521 Continue the work done in previous years in co-operation with the Library of Congress of the United States;

6.522 Assist by appropriate means and particularly by financial assistance, the preparatory work of the Third International Congress of Librarianship and Bibliography to be organized in 1950 by the International Federation of Library Associations with the co-operation of the International Federation for Documentation;

6.523 Assist the preparation and publication of a new edition of the “Index Bibliograficus” published before the war under the auspices of the League of Nations by the International Institute for Intellectual Co-operation; assist in the preparation of lists of existing international bibliographies of recognized value; stimulate and promote the preparation of bibliographies of this type for subjects not yet covered.

6.524 Consult with a joint committee of the International Federation of Library Association, the International Federation for Documentation and other related bodies with a view to the possible creation of an international council of librarianship, documentation and archives.

6.525 Reproduction of Periodicals

The Director-General is instructed to promote the reproduction, by microfilm, photolithography or other suitable methods, of out-of-print periodicals in selected fields of education, science and culture, so as to supply the needs of libraries in Member States, particularly in war-devastated areas.
To that end he is requested to ascertain needs, establish priorities and develop a scheme for reproduction and distribution.

Low-priced books

The Director-General is instructed to encourage the production of low-priced books, periodicals, and teaching material in the fields of Unesco’s interests.

The Director-General shall give due regard to the interests of authors and shall assure their representation on any committees of experts and at conferences called on this subject.

Publications Subsidy Fund

The Director-General is instructed to consider the possibility of the establishment of a special fund to assist the publication of works of importance in the field of science and learning, designed for a limited audience, and to report thereon to the General Conference.

Exchange and distribution of publications

The Director-General is instructed:

To maintain clearing house activities to provide for or assist in the collection, allocation, distribution and exchange of publications, including the publication of a bulletin for libraries;

To promote the organization, maintenance and development of national book exchange and distribution centres, and to put them in touch with one another;

To promote, through inter-governmental agreements, agreements between national exchange centres and otherwise, the increase and improvement of exchange of publications, both official and other, between governments, non-governmental institutions and research libraries.

Unesco International Coupon Scheme

The Director-General is instructed to operate an international Rook Coupon Scheme, to permit institutions and individuals in soft-currency countries to buy books and periodicals from hard-currency countries; and to extend it to cover other educational, scientific and cultural material including educational and scientific films, within the limits of Unesco’s resources in hard currency or by any other means which may add to those resources.

RECOMMENDATIONS TO MEMBER STATES

It is recommended to Member States:

That they take steps to ensure the supply of books and related material to public libraries and the libraries of learned institutions and societies at the lowest possible cost; and in particular that efforts be made to ensure their supply to these libraries by publishers on the same terms as those available to booksellers and other dealers;

That they promote the compilation and publication of select national bibliographies of current “best books” relevant to Unesco’s aims; the lists to include brief descriptions of each work, to be translated, if possible, into the more important languages;

That they draw up, in consultation with their National Commissions, lists of the ten or more representative literary works best suited to provide understanding of their respective countries and cultures; and to ensure that these lists are printed and circulated.
That they set up national book centres as parts of an international system for the exchange and distribution of publications;

That they reduce or eliminate import duties upon books destined for their national book exchange and distribution centres and, so far as possible, reduce transport costs thereon.

COPYRIGHT

Unesco shall consider, as a matter of urgency, and with due regard to existing agreements, the problem of improving Copyright on a world-wide basis.

To this end the Director-General is instructed:

To arrange for a comparative and critical study of Copyright problems and of the ways in which they are solved in various countries and between countries, bearing in mind the purpose of furthering universal respect for justice and extending the rule of law and of the essential freedoms;

To ensure that, in these studies, the rights and needs of authors, publishers, workers and the public are carefully considered, and that Unesco invites representatives of these groups to take part in all committees, commissions, or meetings of experts;

To give due regard to the recommendations of the Committee of Experts which met in 1949, and after consultation with the United Nations, to assemble any documentation and all useful information with a view to the drafting and adoption of a universal Convention on Copyright.

To this end:

He shall invite all States, members of Unesco or not, to make known their point of view on the timeliness of convening an inter-governmental conference charged with the preparation of such a Convention, and on the essential provisions which it should contain;

On the basis of replies received and intervening consultations, and after having been advised by a Committee of Experts, he shall prepare and submit to the General Conference a summary report containing, if then applicable, detailed proposals on the procedure to adopt for the convocation of an inter-governmental conference entrusted with the preparation of a universal Convention on Copyright.

Recommendation to the Director-General

The Director-General should throughout co-operate closely with the United Nations and endeavour to keep in touch with the current activities and accomplishments of the inter-governmental and non-governmental organizations dealing with Copyright. In these activities he should avoid entering into any commitments.

SERVICE OF CULTURAL LIAISON IN THE MIDDLE EAST

The Director-General is instructed to bring into operation a service of cultural liaison to promote, in co-operation with National Commissions, the exchange of ideas, information, material, and persons in the field of Arts, Letters, Philosophy and Humanistic Studies, among the countries of the Middle East and between those countries and other parts of the world.

CULTURAL CONVENTIONS

The Director-General is instructed:

To undertake a systematic comparative and critical study of cultural agreements and
conventions now in force, taking account of experience gained in the application of those agreements and conventions and of research on this subject carried out by the International Institute of Intellectual Co-operation and the work done by the Conference of Allied Ministers of Education;

6.911 To submit to the next session of the General Conference a report setting out the conclusions of that study and any suggestions and proposals which he may consider likely to facilitate the conclusion of bilateral or multilateral cultural conventions.

6.92 Recommendations to Member States

It is recommended to Member States:

6.921 That they deposit with the Secretariat of Unesco agreements and conventions they have concluded on cultural affairs in order that information about them may be spread among other Member States;

6.922 That at the time of negotiating such agreements or conventions they take into consideration the purposes and the programme of Unesco and possibly consult the Secretariat of the Organization in order to avail themselves of the latter's assembled information.

COMMUNICATION

EXCHANGE OF PERSONS

The Director-General is instructed:

7.11 To request the co-operation of Member States in the preparation of reports on the activities of governmental and non-governmental organizations affecting the movement of persons between countries. These reports should include data on the number, character, availability and sponsorship of fellowships, scholarships and other types of assistance currently offered for study, research, teaching and observation;

7.12 To collect, compile and publish relevant material and to determine the effectiveness of existing programmes for the interchange of persons;

7.13 To disseminate the results of this work to Member and Non-Member States and to private agencies and individuals;

7.14 To stimulate the establishment of additional governmental and private fellowships and travel grants, suggesting to donors appropriate conditions and standards of award;

7.15 To promote research on the social implications of science, as shown in recent and earlier history, by seeking funds for at least three fellowships;

7.16 To administer, in collaboration with National Commissions in the Member States, fellowships and internships authorized out of Unesco's funds (or the equivalent expenditure for travel grants), to be awarded in exceptional cases where the furtherance of specific Unesco projects is clearly involved and where no other funds are available; and also to collaborate, when requested by donors, in the administration of fellowships and internships offered by governments, voluntary organizations or individuals;

7.17 To convene in 1950 a small committee of experts to discuss the administration of fellowships and related questions;

7.18 To recommend to the Member States concerned appropriate steps for the co-ordination of the movement, for study or similar purposes, of young persons between countries where such action is needed;
To take such steps as may be necessary with a view to calling a conference or conferences of representatives of Member States to consider international conventions and other arrangements for facilitating exchange between Member States of teachers and workers for cultural purposes; the latter to be arranged in close collaboration with the International Labour Organization.

Recommendations to the Director-General

The Director-General's efforts should be specially concerned with mature persons, such as research workers, technicians, teachers, professors, artists, government officials, experts, leaders in adult education and industrial and agricultural workers.

In the administration of fellowships, the Director-General should maintain the closest collaboration with the Economic and Social Council, the World Health Organization, other Specialized Agencies of the United Nations, and Member States to ensure that overlapping is avoided and conformity of operations and finance is secured.

In encouraging the establishment of fellowships and travel grants, as well as in the recruitment of fellows, the Director-General should give special attention to the needs of war-devastated countries, trust territories and under-developed areas.

MASS COMMUNICATION

Technical Facilities of Press, Radio and Films

The Director-General is instructed to take all practical steps to carry out the recommendations resulting from surveys which have been completed on technical facilities of the press, radio and films.

To this end he shall:

Make the fullest possible use of the information obtained on Press, Radio and Films in the course of the surveys, to keep this information up-to-date and to disseminate it widely among professional circles, and to undertake research on particular communications problems of interest;

In co-operation with the appropriate organs of the United Nations and with the Specialized Agencies, stimulate the provision and distribution of raw materials (and in particular newsprint and paper for other publications), and equipment (and in particular low-priced radio receivers and projection apparatus), and promote professional training, necessary to the restoration and development of the means of mass communication throughout the world;

Arrange for regional technical co-operation missions to Member States at their request and with their financial co-operation to develop the use of film and radio for educational, scientific and cultural purposes, and to train personnel; he shall also promote the organization of a regional seminar on the use of radio or films for educational purposes and shall lend his assistance thereto;

Encourage the creation of an International Institute of the Press and Information, in so far as a demand for such an Institute is revealed by journalists and their organizations; and co-operate with the Institute if created.

In this connexion, he shall consult with a committee of specialists in the fields of press and information, and present a report to the Fifth Session of the General Conference.

If the report prepared for the Fifth Session of the General Conference of Unesco indicates
the desirability of establishing an International Institute of the Press and Information, the Director-General shall investigate whether funds for that purpose could be obtained from non-governmental sources.

7.212 The Director-General is instructed to study the world Braille situation and, with the advice of a competent committee, to organize an International Conference with a view to agreeing on certain international principles which would allow the greatest degree of uniformity in Braille and would improve its rationalization and develop its extension. Such regional discussions as may later prove necessary should subsequently be organized by the Secretariat.

7.213 The Director-General is instructed:

7.2131 To extend to other countries the enquiry initiated by the Commission on Technical Facilities and to publish the reports prepared, after approval by the Commission, and to publish the yearly supplement.

7.2132 To co-ordinate the work of the Field Survey Teams with the activities of the Projects Division.

7.214 The Director-General is requested to note that these surveys have a two-fold purpose:

7.2141 To assist in the restoration and development of the means of mass communication;

7.2142 To publish objective information of the press, radio and films throughout the world with the object of enabling Unesco to take effective measures for the removal of obstacles to the free flow of information; and providing the press, radio and films with a work of reference, which will also be of value for the purpose of sociological studies.

7.22 Removal of Obstacles to the Free Flow of Information

Unesco will continue and intensify its efforts to remove existing obstacles to the free flow of ideas by word and image.

To that end, the Director-General is instructed:

7.221 To collect and analyse, on a continuing basis, objective information on obstacles to the free flow of information, and to publish or arrange for the publication of special studies;

7.222 To analyse such obstacles to the free movement between nations of persons and of educational, scientific and cultural material as derive from currency and customs regulations, transport costs and lack of transport facilities, and other laws and regulations;

7.223 To submit proposals to the General Conference for the recommendation to Member States of measures to eliminate these obstacles;

7.224 To initiate and organize schemes for reducing and eliminating these obstacles and to collaborate to this end with the United Nations and its Specialized Agencies;

7.225 To offer the services of Unesco to the United Nations in matters concerning freedom of information, and particularly by the publication of reports and the conduct of studies which will assist the work of the Sub-Commission on Freedom of Information;

7.226 To forward to Member States and to States Members of the United Nations not being Members of Unesco, the completed text of the Draft Agreement on the Importation of Educational, Scientific and Cultural Materials recommended to Unesco by the Third Session of the Contracting Parties to the General Agreement on Tariffs and Trade, inviting their comments;

7.2261 To convene a meeting to which interested governments would be invited to send, at their own expense, experts or representatives who would consider the Draft Agreement on the
Importation of Educational, Scientific and Cultural Materials, together with the Draft Agreement to Facilitate the International Circulation of Publications, and prepare a single revised text;

7.2262 To submit to the Fifth Session of the General Conference a report and, if possible, a text for adoption by the Conference;

7.227 To study, in co-operation with the Universal Postal Union, a scheme for the issue of Unesco postage stamps in order to lower and unify postal charges for correspondence between teachers and pupils of the schools of different countries.

7.228 **Recommendations to Member States.**

It is recommended to Member States:

7.2281 That they recognize the right of citizens to listen freely to broadcasts from other countries;

7.2282 That, where currency exchange control is in force, they maintain at present levels, and if possible increase, the amount of foreign exchange allocated to the purchase from abroad of educational, scientific and cultural books and periodicals;

7.2283 That war-devastated countries, and other countries which lack sufficient hard currency, take all possible steps to meet their needs for educational, scientific and cultural material by the exchange of goods between themselves and other soft-currency countries in the same region of the world;

7.2284 That soft-currency countries take all necessary steps to ensure that goods and services essential for the development of education, science and culture be included in trade agreements with other soft-currency countries in that region of the world;

7.2285 That they examine existing national regulations and practices governing the importation and purchase of educational, scientific and cultural material, with a view to introducing or extending especially favourable treatment for such material;

7.2286 That they reduce and, if possible, abolish customs duties on original works of creative art;

7.2287 That they allow accredited museums to import material required by them free of duty;

7.2288 That they report to the General Conference on the action taken under the preceding three clauses;

7.2289 That, pending negotiations concerning the Draft Agreement on the Importation of Educational, Scientific and Cultural Materials, they should facilitate, by all possible means, the international circulation of such materials and should remove as far as possible, at the earliest date, all restrictions hampering this circulation, including those within territories subject to military control of Member States.

7.23 **Action through Radio, Films and Press**

The Director-General is instructed to continue activities to promote the production, distribution and use of radio broadcasts, films and publications on subjects related to Unesco's aims.

7.231 **Projects Division.**

7.2311 In pursuance of this general objective, the Director-General is instructed to maintain within the framework of the Organization a small and compact Projects Division, capable of initiating and influencing production on Unesco subjects in radio, film and press, with emphasis on subjects of a topical nature.
The work of the Projects Division should include the collection and dissemination of information designed to stimulate production, especially by the employment of competent officers to make direct contact with the directors of leading publications, radio networks and film companies, and by inviting publicists, writers and other persons of international repute to prepare articles and broadcasts on world affairs which come within the province of Unesco.

Priority should be given to the preparation of radio material and programmes and the promotion of their use by the United Nations, governments and private broadcasting organizations.

The Director-General is instructed to promote the simultaneous presentation, by radio, film and press in a number of countries, of a limited number of major themes of world significance.

Radio.

The Director-General is instructed to continue and expand the participation of Unesco in the use of broadcasting facilities provided by the United Nations and by national broadcasting organizations.

To this end he shall:

Consult with a radio programme committee of experts from national broadcasting organizations, composed of not less than eighteen experts chosen by the Director-General with due regard to adequate geographical distribution;

Provide information, material and services designed to stimulate radio programmes of value to Unesco and to promote collaboration between national broadcasting organizations;

Complete, for publication, a study of school broadcasting in certain countries and consult with producers and educationists with a view to obtaining advice and assistance in promoting developments in educational radio.

Recommendation to Member States:

It is recommended to Member States that they give greater radio time and facilities to United Nations and Unesco news, features and other programmes designed to promote international understanding.

Films.

The Director-General is instructed:

To consult with a Film Commission, composed of specialists from national film organizations;

To collect, for publications, information on films suitable for discussion groups; to encourage the provision of more prints of such films; to promote the production of films for use by discussion groups; to prepare discussion material and bibliographies to accompany such films; and to promote the widest possible use of this material in all countries;

To select from all countries short films likely to promote the purposes of Unesco; to maintain a reference library of such films, and to consider the supply of copies of such films to Member States for non-commercial use, against payment in their own currency;

To encourage the production, distribution and exhibition of scientific, educational and children’s entertainment films, and, in particular, to consider approaches the organizers of Film Festivals with a view to securing an exhibition of such films;
7.234 Press.

To consult with a press and Publications Commission, composed of specialists from national press and publications organizations.

7.235 Film and Radio in Fundamental Education

To consult with a commission of specialists on the use of radio and films in the service of Fundamental Education.

7.3 EXCHANGE OF INFORMATION

The Director-General is instructed:

7.31 To carry on activities for the collection and dissemination of information about workers, institutions, activities, research resources and physical facilities in education, science and culture;

7.32 To prepare a plan, for submission to the General Conference, for a World Register in these fields.

8 GENERAL RESOLUTIONS

8.1 UNIVERSAL DECLARATION OF HUMAN RIGHTS

The Director-General is instructed to stimulate the dissemination of information about the Universal Declaration of Human Rights adopted by the United Nations, particularly through the Projects Division of the Mass Communication Department, to encourage the incorporation of the Declaration as subject-matter in the teaching about the United Nations which is given in schools; and to direct his programme sections to employ the Declaration wherever possible in their programme activities.

8.12 He is further instructed to report to the Fifth Session of the General Conference on his compliance with the above instructions.

8.13 He shall assist the International Federation of University Women to hold a Congress in 1950 for the purpose of making known the principles embodied in the Universal Declaration of Human Rights.

8.2 PARTICIPATION OF YOUTH

The Director-General is instructed to consider, throughout the work of the Organization, ways and means of associating young people with UNESCO’s programme and to report on this matter to the General Conference.
III. MISCELLANEOUS RESOLUTIONS

9.1 CHINA RECONSTRUCTION FUND

The Director-General is authorized to establish, out of any funds allocated by the Executive Board for emergency aid to China in 1949 and remaining unobligated at the end of that year, a special fund which shall be known as the China Reconstruction Fund, and which shall be available for obligation during 1950 for emergency reconstruction in China, particularly for assistance to child and student refugees.

9.2 RELIEF TO GREEK REFUGEE CHILDREN

The General Conference,

realizing that an improvement in the position of refugee Greek children will only be possible through the assistance and co-ordinated efforts of the United Nations and the Specialized Agencies concerned, and

having considered the report submitted to the Executive Board on the position of refugee Greek children,

decides to address an appeal to Governments, National Commissions and international organizations with a view to affording assistance to refugee Greek children in the field of education, science and culture;

instructs the Director-General to secure the widest possible distribution of the report submitted to the Executive Board on this matter;

authorizes the Director-General to open and administer a special fund made up of sums paid for assistance to refugee Greek children.

APPEAL

The General Conference of Unesco, meeting in plenary session, urgently appeals to the Governments of Member States, to the National Commissions and to international organizations on behalf of the 340,000 Greek refugee children from the Northern provinces at present living in makeshift camps or in hastily requisitioned buildings. They are without schools, teachers, teaching material, clothing, medical attention and a social and cultural environment capable of meeting their essential needs. Out of 10,000 schools, 7,625 have been completely destroyed or badly damaged. In the educational field alone the losses amount to more than 50 million dollars.

Instead of the relief which the end of the war brought to almost every country, the situation in Greece today is worse than during the bitter years 1940-1944. Nine years of incessant fighting have reduced the children of this country to an indescribable state of physical debility and moral distress. In spite of the ordeals of the second World War which have blunted human sensibilities, we cannot but be moved at the thought of these 340,000 children whom it is necessary to save from ignorance and from revolt against an inhuman destiny.

The sense of continuity and of cultural influences needs no rekindling in regard to Greece, which gave birth to the art, science and philosophy that are ours today. All those who share in the advantages of modern civilization know well what they owe to its Hellenic sources.

Resolved to give effective help to the Greek refugee children, Unesco is anxious to find
the means necessary for this work of mercy. It therefore launches this appeal with confidence. In the name of civilization as well as of humanity it asks for a gesture of gratitude and solidarity which will help education, science and culture to flourish once more on the devastated soil of Greece.

9.3 RELIEF TO REFUGEES IN THE MIDDLE EAST

THE GENERAL CONFERENCE

Recognizing the continuing situation of the refugees who have been driven from their homes by military operations in the Middle East which was brought before the Third Session of the Conference of Unesco,

Decides to make an appeal to Governments, National Commissions and International Organizations to secure for the refugees driven from their homes by military operations in the Middle East aid in education, science and culture additional to that given them by Unesco;

Instructs the Director-General and the Executive Board to continue active co-operation in this connexion with the United Nations and the Specialized Agencies concerned;

Authorizes the Executive Board to make, by exception to the Appropriation Resolution for 1949, a transfer not to exceed 830,000 from the Reserve to the Emergency Fund for the year 1949, to be used for such purposes in this area as the Board may find it necessary, subject to the subsequent replenishment of the Reserve from any possible savings.

APPEAL

Unesco's General Conference, at its Fourth Session, again draws the attention of the Governments of Member States, of the National Commissions and of international organizations to the plight of refugee children in the Middle East.

As the result of events in Palestine, 800,000 persons, including 200,000 children, are living in camps. If their sufferings follow upon those of many others, that is no reason for ignoring them.

The work of peace has already begun in the Middle East 20,000 children out of the 200,000 victims of the recent hostilities are learning reading, writing, arithmetic, and the elements of history and geography. Certainly, their living conditions are wretched, but, thanks to generous international help, they can hope one day to become educated people like so many others.

Although of modest proportions, this work is in danger. If further help is not rapidly forthcoming, Unesco's schools in the Middle East will have to suspend their already precarious activity. The governments and organizations which have undertaken the maintenance and education of these refugees will not be able to meet all needs unless a big collective effort brings them immediate relief.

These children cannot be brought up on bread alone. Like other children, they have the right to learn, to develop themselves and to grow up into men and women. Unesco wants to enable them to do so by providing them, in the camps where they are forced to live, with the schools, books, materials and teachers they need. And those are what Unesco is asking for. To condemn these children to ignorance is to condemn men and women to despair. If the world of tomorrow were to be peopled by desperate souls, it would be doomed to the most atrocious of wars.

Unesco therefore appeals to its Member States, the National Commissions and inter-
national organizations to co-operate in a charitable work which is justified by the most natural of human sentiments as well as by the duty of constructing more stable defences of peace in the minds of men.

9.4 AID TO VICTIMS OF THE EARTHQUAKE IN ECUADOR

The General Conference,

TAKING COGNIZANCE of the statements made by delegates of Member States concerning the situation in Ecuador resulting from the recent earthquake, and considering the resolution of the Economic and Social Council of 13 August 1949 concerning this matter,

INSTRUCTS the Director-General:

(a) To co-operate actively with the United Nations and other Specialized Agencies concerned with the victims of the recent earthquake in Ecuador;

(b) To address an appeal to donor organizations to contribute towards meeting these needs, and for this purpose to provide information and to take such other action as is necessary in connexion with the appeal.

9.5 PUBLICATIONS

The General Conference,

CONSIDERING that in order to widen the sale and distribution of Unesco publications the Organization has established sales agreements with booksellers in a number of Member States,

CONSIDERING that Member States have accepted the obligation to promote the free flow of ideas by word and image,

CONSIDERING that the Convention on the Privileges and Immunities of the Specialized Agencies, which has become applicable to Unesco, provides for or authorizes the unrestricted import, free of customs duty, of the official publications of the Specialized Agencies, and the right of Specialized Agencies to transfer their funds freely.

CONSIDERING that nevertheless certain Member States have established quotas, tariff barriers and other regulations limiting orsubjecting consignments of Unesco publications,

CONSIDERING that certain Member States have established regulations concerning the convertibility of currency which effectively retard or prohibit the transmission to Paris of proceeds from sales of Unesco literature,

REQUESTS Member States to take immediately all the necessary steps with a view to enabling Unesco:

(a) to import its official publications freely and without customs duties, and to sell them within their territory;

(b) to transfer freely to Paris the revenue derived from the sale of such publications.

9.6 DRAFT PROGRAMME FOR 1951

The General Conference resolves:

That the Director-General and the Executive Board are requested, in preparing the draft programme for 1951, to consider the possibility,

(a) Of presenting to the General Conference (in addition to the Budget, which should continue to include work plans) (1) a statement of the Basic Programme of the
Organization, showing clearly the basic projects of the Organization and the purposes stated in the Constitution which they are designed to serve; (2) a second statement of the Standing Directives governing the methods and operations of the Organization; and

(b) In subsequent years, of submitting to the General Conference proposals for the amendment of the Basic Programme and the Standing Directives.
IV. APPROPRIATION RESOLUTION
AND APPROPRIATION TABLE FOR 1950

10. APPROPRIATION RESOLUTION FOR 1950

The General Conference resolves:

10.1 That for the financial year 1950 the amount of $8,000,000 is hereby appropriated for the purposes indicated in the Appropriation Table included in this resolution.

10.2 Expenditure may be made only for such projects and services as have been approved by the Fourth Session of the General Conference.

10.3 The Director-General is authorized to make transfers within the Budget, except that transfers between Parts of the Budget, and transfers between appropriations in Parts I and III may only be made with the prior approval of the Executive Board. In extreme emergency the Director-General may, nevertheless, make such necessary transfers, provided that, he immediately informs the members of the Executive Board in writing of the details of the transfer and the reasons therefore.

10.4 No transfer shall be made to increase the item Grants for Emergency Aid in the appropriation line Emergency Action by Unesco (Reconstruction).
<table>
<thead>
<tr>
<th>Appropriation Line</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. General Conference</td>
<td>$233,739</td>
</tr>
<tr>
<td>B. Executive Board</td>
<td>74,765</td>
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<tr>
<td><strong>Total Part I</strong></td>
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<tr>
<td>A. Office of the Director-General</td>
<td>157,937</td>
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<tr>
<td>B. Bureau of External Relations</td>
<td>139,828</td>
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<tr>
<td>C. Legal Service</td>
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<tr>
<td>D. United Nations Liaison Office in New York</td>
<td>79,751</td>
</tr>
<tr>
<td>E. Statistical Office</td>
<td>63,153</td>
</tr>
<tr>
<td>F. Finance and Administration</td>
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<tr>
<td>1. Bureau of Administrative Management and Budget</td>
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<tr>
<td>2. Bureau of the Comptroller</td>
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<tr>
<td>3. Bureau of Personnel</td>
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<tr>
<td>4. Bureau of Central Administrative Services</td>
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</tr>
<tr>
<td>5. Bureau of Conference Planning</td>
<td>49,258</td>
</tr>
<tr>
<td><strong>Total Part II</strong></td>
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</tr>
<tr>
<td>A. Programme Costs</td>
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<tr>
<td>B. Reconstruction Campaign</td>
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<tr>
<td>C. Emergency Action by Unesco</td>
<td>237,649</td>
</tr>
<tr>
<td><strong>Total</strong></td>
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</tr>
<tr>
<td>A. Programme Costs</td>
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<tr>
<td>B. Clearing House and Special Activities</td>
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</tr>
<tr>
<td>C. Fundamental Education</td>
<td>354,421</td>
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<tr>
<td>D. Children and Youth:</td>
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<td>E. Higher and Adult Education</td>
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<td><strong>Total</strong></td>
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<tr>
<td>A. Programme Costs</td>
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</tr>
<tr>
<td>B. Field Science, Co-operation Offices</td>
<td>258,978</td>
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<tr>
<td>C. World Centre of Scientific Liaison</td>
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<tr>
<td>D. Encouragement of Inter-Governmental and Non-Governmental Organizations</td>
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<tr>
<td>E. Popularization of Science</td>
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<td><strong>Total</strong></td>
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4. Social Sciences
   A. Programme Costs .
   B. International Organizations in the Social Sciences .
   C. Tensions Affecting International Understanding .
   D. Applied Social Science Activities .
   Total .
   388,947

5. Philosophy and Humanistic Studies
   A. Philosophy and Humanistic Studies .
   131,866

6. Cultural Activities
   A. Programme Costs .
   B. Arts .
   C. Letters .
   D. Museum .
   E. Libraries .
   F. Copyright .
   G. Service of Cultural Liaison in the Middle East .
   Total .
   631,799

7. Communications
   A. Programme Costs .
   B. Exchange of Persons .
   C. Mass Communications - Technical Facilities .
   D. Mass Communications - Removal of Obstacle .
   E. Mass Communications - Action through Radio, Films and Press .
   F. Programme Promotion .
   G. Field Operations .
   Total .
   1,693,565

PART IV. - COMMON SERVICE COSTS
   A. Communications .
   B. Rent, Utilities and Maintenance of Building .
   C. Supplies and Materials .
   D. Rental, Operation and Maintenance of Equipment .
   E. Staff Welfare Activities .
   F. Permanent Equipment .
   G. Miscellaneous Common Costs .
   Total Part IV .
   673,318

TOTAL APPROPRIATION .
8,000,000
V. TECHNICAL ASSISTANCE

12. TECHNICAL ASSISTANCE FOR ECONOMIC DEVELOPMENT OF UNDER-DEVELOPED TERRITORIES

12.1 The General Conference,

Believing that the programme of technical assistance for economic development of under-developed regions, outlined by the Economic and Social Council at its Eighth and Ninth Sessions, offers a most promising and far-reaching opportunity of improving the status of life, economic, social and intellectual, of the inhabitants of insufficiently developed regions of the world;

Believing that Unesco has a significant part to play in this total programme, and noting that this fact was fully recognized both in the preliminary discussions which took place on the initiative of the Secretary-General of the United Nations and in the discussions at the Economic and Social Council's Ninth Session:

Noting that the Economic and Social Council has proposed to the General Assembly of the United Nations, subject to the final concurrence of the Special Technical Assistance Conference to be convened during or immediately following the Fourth Session of the General Assembly, that 14% of the funds contributed to the Secretary-General's Special Account for Technical Assistance should be allocated to Unesco, together with any such further sums, drawn from the proposed reserve fund, as may be subsequently agreed by the Technical Assistance Board to be established by the Administrative Committee on Co-ordination;

Approves Unesco's participation in the Plan put forward by the Economic and Social Council in its Resolution No. 222 (IX) of 15 August 1949, in conformity with the "observations and guiding principles" laid down by the Council;

12.11 Authorizes the Director-General

12.121 To receive monies and other resources from the Special Account mentioned above, for the exclusive purpose of financing Unesco's participation in the Economic and Social Council's Plan for Technical Assistance, subject to such financial rules and regulations as may be determined by the Technical Assistance Board, which rules and regulations shall be followed in lieu of the financial regulations applicable to the normal activities of Unesco's Secretariat in regard to the normal programme and budget;

12.122 To adapt Unesco's participation to any changes in the Plan which may be introduced by the General Assembly of the United Nations at its Fourth Session or by the Special Technical Assistance Conference above referred to; and with the approval of the Executive Board, to negotiate on behalf of Unesco any arrangements with the United Nations as may appear to him necessary, or be required by the United Nations in connexion with Unesco's participation in the Plan;

12.13 Authorizes the Director-General, in consultation with the Executive Board, to provide technical assistance to non-Member States of Unesco, where such assistance is expressly approved by the Technical Assistance Board, or is in conformity with any principles which may be formulated by the Special Conference;

1. Annex I-12.3.
12.14 Instructs the Director-General to undertake technical assistance activities under the Plan:

12.141 On the basis of requests from governments desiring assistance, either direct or through the Technical Assistance Board of the United Nations and the Specialized Agencies;

12.142 Subject to examination and approval by the Executive Board, or by a committee appointed by it, of each request for technical assistance presented in its definitive form, with respect to the actual grant of the assistance requested, the plan of action proposed and the corresponding budget;

12.143 In close co-operation with the United Nations and the other Specialized Agencies, with the object at all times of aiming at a truly integrated plan of technical assistance in which each organization contributes its special skills towards the attainment of higher levels of economic and social welfare for the populations concerned;

12.144 Within the framework of:

(a) The general outline of possible fields and methods of operation presented by the Director-General, giving due regard to the views expressed during the consideration of the subject at the Fourth Session of the General Conference and at the Ninth Session of the Economic and Social Council;

(b) The statement of objectives and conditions of Unesco’s participation annexed to this resolution;

12.15 Requests the Executive Board to give all possible assistance to the Director-General in this matter;

12.16 Instructs the Director-General to submit an interim report to the Fifth Session of the General Conference.

12.2 The General Conference,

Having adopted a resolution concerning Unesco’s participation in the technical assistance programme launched by the Economic and Social Council;

Desiring to facilitate the necessary personnel arrangements to enable Unesco to participate in this programme;

12.21 Authorizes the Director-General to recruit in 1949, and if necessary in 1950, with resources to be made available in agreement with the Executive Board, such staff as he may judge necessary to prepare Unesco’s participation in the technical assistance programme;

12.22 Authorizes the Director-General similarly to recruit in 1950, for technical assistance purposes, any staff that may be required to give effect to the approved technical assistance programme, the cost of such staff being met out of technical assistance funds;

12.23 Invites Governments of Member States and their National Commissions to assist the Secretariat by providing information on available technical personnel and in particular in obtaining the services of persons specially qualified to carry out the tasks required within specific technical assistance projects approved for execution;

12.24 Instructs the Director-General to make the fullest use of the services of other Specialized Agencies, Inter-Governmental Organizations and Non-Governmental Organizations in his search for technical personnel, and to collaborate with the United Nations in establishing any rosters of technical personnel.

ANNEX I

12.3 OBSERVATIONS AND GUIDING PRINCIPLES FORMULATED BY THE ECONOMIC AND SOCIAL COUNCIL AT ITS NINTH SESSION

The Council recommends the following principles to serve as guides to the United Nations and Special &d Agencies participating in the expanded programme of technical assistance, hereinafter called the "participating organizations":

12.31 General Principles

The participating organizations should, in extending technical assistance for economic development of under-developed countries:

(1) Regard it as a primary objective to help those countries to strengthen their national economies through the development of their industries and agriculture with a view to promoting their economic and political independence in the spirit of the Charter of the United Nations and to ensure the attainment of higher levels of economic and social welfare for their entire populations;

(2) Observe the following general principles laid down in General Assembly Resolution 200 (III):

(a) Technical assistance for economic development of under-developed countries shall be rendered by the participating organizations only in agreement with the Governments concerned and on the basis of requests received from them;

(b) The kinds of services to be rendered to each country shall be decided by the Government concerned;

(c) The countries desiring assistance should perform, in advance, as much of the work as possible in order to define the nature and scope of the problem involved;

(d) The technical assistance furnished shall:

(i) not be a means of foreign economic and political interference in the internal affairs of the country concerned and not be accompanied by any considerations of a political nature;

(ii) be given only to or through Governments;

(iii) be designed to meet the needs of the country concerned; and

(iv) be provided as far as possible in the form which that country desires;

(3) Avoid distinctions arising from the political structure of the country requesting assistance, or from the race or religion of its population.

12.32 Standards of work and personnel

(1) Highest professional competence should be maintained in all services undertaken by the participating organizations in rendering technical assistance to requesting countries;

(2) Experts should be chosen not only for their technical competence but also for their sympathetic understanding of the cultural backgrounds and specific needs of the countries to be assisted and for their capacity to adapt methods of work to local conditions, social and material:

1. Although the word "programme" is employed in this connection, it is not contemplated that all projects described in the "programme" would or should be executed; rather what is contemplated is that the United Nations and the Specialized Agencies should hold themselves ready to render to the under-developed countries, at their request, the types of technical services which are described in the "programme" and which are designed to assist them in their economic development.
(3) Adequate preparation of experts should be provided before assignments are undertaken; such preparation should be designed to give understanding of the broad objectives of the common effort and to encourage open-mindedness and adaptability:

(4) Experts and groups of experts visiting a country should not engage in political, commercial, or any activities other than those for which they are sent. The scope of their duties should be strictly defined in each case by agreement between the country-requesting assistance and the organizations providing assistance:

(5) Even when allocations are committed, projects should not be commenced unless properly qualified experts and assistants are secured and trained:

(6) All Governments should be invited to co-operate in the securing and selecting of qualified staff and to facilitate, when necessary, arrangements for their temporary release and for their continued employment on return:

(7) Universities, technical schools, foundations, research institutions and other non-governmental sources from which experts may be drawn should be encouraged to release experts for field assignments under the programme, to arrange for their continued employment on return and to undertake special research projects on problems related to economic development.

Participation of requesting Governments

The requesting Governments should be expected to agree:

(1) To facilitate the activities requested from the participating organizations by assisting them to obtain the necessary information about the problems on which they have been asked to help, such information to be limited strictly to questions directly related to the concrete requests for technical assistance; and, whenever appropriate, facilitate their contacts with individuals and groups, in addition to Government agencies, concerned with the same or related problems;

(2) To give full and prompt consideration to the technical advice they receive as a result of their co-operation with the participating organizations in response to the requests they have initiated:

(3) To undertake to maintain or set up as soon as practicable such governmental co-ordination machinery as may be needed to ensure that their own technical, natural and financial resources are mobilized, canalized and utilized in the interest of economic development designed to improve the standard of living of their peoples and through which the effective use of any major international technical assistance resources could be assured;

(4) Normally to assume responsibility for a substantial part of the costs of technical services with which they are provided, at least that part which can be paid in their own currencies;

(5) To undertake the sustained efforts required for economic development, including continuing support and progressive assumption of financial responsibility for the administration of projects initiated at their request under international auspices;

(6) To publish information or provide for study and analysis material suitable for publication regarding the results of the technical assistance rendered and the experience derived therefrom, so that it may be of value to other countries and to the international organizations rendering technical assistance;

(7) To inform the participating organizations, whenever technical assistance is
requested, of all assistance which they are already receiving or requesting from other sources in the same field of development;

(8) To give publicity to the programme within their countries.

12.34 Co-ordination of effort

(1) The projects falling within the competence of participating organizations should be carried out by them and the co-ordination of their work should be effected with due regard to their constitutions and the relations established between them;

(2) The work undertaken by the participating organizations under the expanded technical assistance programme should be such as to be suitable for integration with their normal work;

(3) Arrangements should be made for requests for assistance within the sphere of two or more organizations to be handled jointly by the organizations concerned: and there should be co-ordination among the participating organizations at the planning level before commitments by them are entered into with Governments;

(4) Technical assistance activities which are not at the present time the special responsibility of any Specialized Agency, such as certain aspects of industrial development, manufacturing, mining, power and land and water transport, should be undertaken by the Secretary-General of the United Nations;

(5) All requests for technical assistance which involve comprehensive or regional development projects falling within the purview of more than one organization should first be submitted to joint examination by the organizations concerned: such requests should be directed to the Secretary-General of the United Nations;

(6) Programmes of training should be the subject of cooperative action among participating organizations.

12.35 Concentration and economy

Within the wide range of activities envisaged, the participating organizations should practise, especially at the initial stages of their programmes, concentration of effort and economy. The participating organizations should also ensure the fullest use of any existing facilities.

12.36 Selection of projects

(1) The participating organizations, in deciding on a request for assistance, should be guided solely by the Charter of the United Nations, by the principles of the United Nations’ programme for technical assistance and by appropriate resolutions of the General Assembly and of the Economic and Social Council. The services envisaged should aim at increased productivity of material and human resources and a wide and equitable distribution of the benefits of such increased productivity, so as to contribute to the realization of higher standards of living for the entire populations. Due attention and respect should be paid to the national sovereignty and national legislation of the underdeveloped countries and to the social conditions which directly affect their economic development. Requests for technical assistance may therefore be approved which will help Governments to take account of the probable consequences of proposed projects for economic development in terms of the welfare of the population as a whole, including the promotion of full employment, and also to take account of those special conditions, customs and values in a given area which would directly influence the kinds of economic
development that may be feasible and desirable. Similarly, requests may also be approved for technical assistance to Governments desiring to undertake the specific social improvements that are necessary to permit effective economic development and to mitigate the social problems, particularly problems of dislocation of family and community life, that may arise as a concomitant of economic change. As in any national programme for economic development, any increased services undertaken by the Government can be maintained, in the long run, only out of national production, special attention should be given in timing and emphasis to activities tending to bring an early increase in national productivity of material and human resources:

(2) The participating organizations, when reviewing and placing in order of priority the requests which they receive, should so far as possible ensure that due regard is paid to the urgency of the needs of the various applicants and their geographical distribution;

(3) In response to requests from Governments, especially in connexion with plans for economic development, special consideration should be given to resources and methods of financing the development. It is recommended, therefore, that participating organizations, before undertaking work of an extensive character involving substantial cost, should assure themselves that Governments requesting such assistance are giving full consideration to major capital investment or large continued governmental expenditure which may be needed as a result of this technical assistance. Governments may also require advice concerning conditions and methods of financing appropriate to such projects. Close co-operation among the participating organizations in responding to requests for technical assistance can facilitate the attainment of this objective;

(4) Requests for the furnishing of equipment and supplies may be considered in so far as they form an integral part of a project of technical assistance.

ANNEX II

12.4 OBJECTIVES AND CONDITIONS OF UNESCO'S PARTICIPATION

12.41 Unesco's object in entering into the plan launched by the Economic and Social Council will be to furnish under-developed States, territories or areas, at their request, and in close co-operation with the United Nations, with such technical assistance as will enable them to include in any scheme of economic development undertaken by them such educational, scientific and cultural elements as they may consider essential to the success of that scheme.

12.42 States entitled to receive assistance

The Second (Mexico City) Session of the General Conference of Unesco ruled "that no State which, while eligible to membership in Unesco, has not applied for such membership, should be offered opportunities to participate in the execution of Unesco's programme to the extent that such participation would give it benefits and privileges enjoyed by Member States" (Document 2C/132, Part IX, Annex VII, Resolution 5).

While this ruling debars non-Member States from receiving technical assistance from Unesco, the General Conference has now authorized the Director-General, in consultation with the Executive Board, to provide technical assistance to a non-Member State where such assistance is expressly approved by the TAB or is in conformity with any principles which may be formulated by the Special Technical Assistance Conference.
The position of Trust and Non-Self-Governing Territories, on the other hand, is governed by a resolution of the Third (Beirut) Session of the General Conference which recommends that, "in developing the 1949 programme, continuing attention be paid to the problems of Trust and Non-Self-Governing Territories of concern to Unesco in conformity with the needs and local traditions of the populations of these Territories, and in collaboration with the native populations and authorities" and that "Unesco continue to co-operate fully with the United Nations in this field and, through the Administering Powers concerned, with the Governments of the Trust and Non-Self-Governing Territories themselves" (Document 3C/110, Part XI, Annex IV).

Unesco is therefore in a position to extend technical assistance to Trust and Non-Self-Governing Territories in so far as it is requested to do so by the Administering Powers; concerned or by the United Nations with the consent of such Powers.

12.43 Further information for and from Governments

The General Conference suggests that the Director-General should transmit to Member States any additional detailed information and practical suggestions which he may consider necessary to supplement the outline of fields and methods contained in Document 4C/9, and should keep them regularly informed of requests received and the action taken thereon.

Reciprocally, it is hoped that Unesco may in due course draw, in connexion with particular projects, upon the great mass of technical information and experience available in many countries.

12.44 Requests for Technical Assistance

In conformity with the principles laid down by the Economic and Social Council in Resolution 222(IX), no technical assistance activity for economic development, can be undertaken except on the basis of a specific request addressed to Unesco. It is appreciated that in addition to requests for assistance for which Unesco will have primary or complete responsibility, the services of Unesco will also be requested by the United Nations and other Specialized Agencies, as a co-operating body in many of their projects.

12.45 Implementation of Requests

The General Conference requests the Executive Board, or a body authorized to act on its behalf, to consider from time to time specific programmes of technical assistance based upon precise requests and estimates of cost, and to authorize their implementation and the incurring of expenditure out of such funds as may be made available to Unesco for the purpose. Implementation will normally be governed by a working agreement concluded between the Director-General and the beneficiary country.

12.46 Extent of Assistance

The plan is one for providing technical assistance, and no direct financial aid, or supply of materials and equipment, should be provided to any beneficiary country except in special circumstances and in accordance with the principles laid down by the Economic and Social Council in Resolution 222(IX).

12.47 Criteria for Selection of Projects

No absolute criteria can be laid down for general application. In determining whether a specific request for technical assistance shall be granted, Unesco will be guided by a
variety of considerations. Clearly, a high priority should be accorded to those requests which reveal an intention by the requesting State to institute a scheme of economic development in which all the major aspects of a community’s welfare have been provided for, and in which due regard has been paid to social advancement and to the enhancement of the dignity and worth of the individual. Beyond this, considerations such as the following, which are not listed in order of importance and some of which, in fact, conflict, will bear on Unesco’s decision: the direct relevance of Unesco’s proposed assistance to the objective of economic development, subject to the assurance that this economic development will bring with it greater well-being for the individual and the community; the degree of need of the requesting country; its willingness to shoulder a fair share of the cost of the proposed assistance; its determination to carry the project through to a successful conclusion; the practicability of the project and its prospects in terms of concrete results; the availability of adequate personnel and services to carry out the project; and the degree to which Unesco’s proposed services can be co-ordinated with services rendered to the same country by the United Nations and other Specialized Agencies.

Thus the choice of projects which Unesco undertakes will be determined by establishing a balance between a number of considerations, sometimes conflicting, rather than by the application of hard and fast criteria.

12.48 Financing of the Plan

Budgets in the strict sense, in connexion with technical assistance, will only be possible when, definite requests for assistance having been considered, the Director-General places before the Executive Board a programme of action accompanied by appropriate financial proposals. Upon the approval of such a programme, the Director-General will presumably draw against, the credit available to Unesco in the Secretary-General’s Special Account for Technical Assistance. The following features distinguish Unesco’s participation in the technical assistance plan from operations conducted under normal budgetary procedures:

12.481 The contributions to the Secretary-General’s Special Account will be voluntary, and it is not, clear whether Governments will wish to commit themselves to further annual contributions on the same or any other scale. The early success of the participating organizations’ efforts in the technical assistance field will largely determine the willingness of Governments to contribute further in subsequent years.

12.482 The principle of a central fund is one which commends itself to the General Conference. The proposed automatic distribution among the participating organizations of a fixed percentage of these funds will assure these organizations of sums which will enable them to meet requests for technical assistance. The pooling of soft currency contributions and of offers of services and materials will reduce to a minimum the complications resulting from contributions made in those forms.

12.483 No measure of technical assistance is likely to be completed within the first or any other single year of operation of the plan (see also “Duration”, resolution 12.49 below). The Economic and Social Council has recognized this fact in paragraph 9 of its resolution of 15 August which states: “The amounts received from the participating organizations shall be available to them for the purpose of assuming obligations or commitments during the fiscal year in which these amounts are received but actual expenditures shall be allowed to extend over a period of not more than the two ensuing fiscal years.”

The effect of this clause will depend upon the interpretation which the TAB places
upon the words “obligations or commitments”, an interpretation which Unesco must clearly accept for technical assistance purposes.

The fiscal year referred to by the Economic and Social Council will be determined elsewhere and may not correspond to Unesco’s fiscal year. This will have repercussions on the auditing arrangements referred to by the Economic and Social Council (paragraph 9 g of Resolution 222-IX) and upon the accounting arrangements (paragraph 10 b). The system will necessitate special arrangements for the auditing of contributions and expenditures and for accountancy, which will involve the substitution of procedures laid down by TAB for Unesco’s normal financial procedures.

The Economic and Social Council recommended that each participating organization “take such steps as may be necessary to enable it... to exercise the required controls over its technical assistance activities and the monies and resources received”. This recommendation will be met by requiring the Director-General to carry out technical assistance activities in conformity with the provisions of paragraph 2B of the Executive Board’s resolution of 10 June 1940, which requires him to implement the plan “subject to approval by the Executive Board of a detailed programme and budget... for each proposed activity”, and these words are repeated in the resolution adopted by the General Conference.

The Economic and Social Council has determined that contributions to the Special Account for Technical Assistance may be made without limitation as to currency of contributions, and also in the form of services or materials. It further stipulated that in making automatic distribution of available funds in accordance with the proposed percentages, the Secretary-General shall bear in mind the desirability of retaining an appropriate proportion of convertible currencies. The precise method by which inconvertible currencies, services and materials can be credited to participating organizations and matched against requests for assistance received by those organizations remains to be worked out, presumably by the TAB. As already indicated, however, the central pooling of contributions of all types should make it easier for the participating organizations, in meeting demands addressed to them, to make the fullest use of non-convertible contributions offered by donor Governments.

Duration of the Plan

The technical assistance plan must of necessity be regarded as spreading over a number of years. The first stage will naturally be experimental and may occupy one, two or three years. By the third year the plan could be expected to be in full operation, and this second stage would continue for a period which cannot as yet be estimated.

It is, however, reasonable to suppose that after some years the objectives of the plan will in some cases have been achieved. Technical assistance having been given for framing particular schemes of economic development, these schemes will have been launched and should have borne fruit. At that point the country receiving technical assistance will have established a self-sustaining enterprise. The tapering-off of technical assistance must therefore be viewed not as a cessation of help, but rather as the sure sign that the scheme of economic development which it made possible is succeeding.

Relation to Normal Programme

It is recognized by the General Conference that a clear operational and financial distinction must at all times he preserved between Unesco’s normal programme activities and its
technical assistance activities. The first, carried out, under detailed instructions from the General Conference in the interests of all members, represent the continuing and basic work of Unesco, which includes forms of technical assistance not expressly designed to foster economic development: the second, financed by voluntary means, are particular tasks undertaken at the explicit request of certain States for certain definite economic objectives, though still falling within some of the broad functions and purposes defined in Unesco’s Constitution.

Any assimilation of these two ranges of activity—though in many cases they are of the same character—can only imperil the balance and continuity of Unesco’s normal operations. Hence any transfer of activities from the normal programme to the technical assistance programme, or vice versa, would be likely to disturb the proper distribution of normal programme operations among all Member States. This does not, however, debar the Director-General, in the interests of economy and efficiency, from making whatever administrative and staff arrangements he considers best for the purpose of meeting the additional tasks laid upon him by this Plan.
III. RESOLUTIONS ADOPTED ON THE REPORT OF THE ADMINISTRATIVE COMMISSION

At its Twelfth Plenary Meeting, on 4 October 1949, the General Conference received the report of the Administrative Commission and adopted the Commission’s draft resolutions.

REPORT OF THE COMMISSION

Rapporteur: Mr. P.N. KIRPAL (India)

After the election of H.E. Mr. Leo Mundeler, delegate of Belgium, as Chairman, Dr. Yung Li, delegate of China, as Vice-Chairman, and Mr. P.N. Kirpal, delegate of India, as Rapporteur, the Administrative Commission proceeded to the consideration of the financial questions and the staff questions on its agenda.

Resolutions on (a) financial questions (see Annex I), (b) staff questions (see Annex II) and (c) other questions (see Annex III) were adopted for recommendation to the General Conference. The following comments are relevant to these proposed resolutions.

A. FINANCIAL QUESTIONS

1. Arrears of Contributions (discussed under Report of the Auditors)

After considering the comments of the Executive Board on the report of the Auditors on the accounts of the Organization as at 31 December 1948, and for the first six months of 1949, as well as the Financial Report of the Director-General for the year ended 31 December 1948, the Commission concerned itself primarily with that aspect of these reports which relates to unpaid contributions of certain Member States. The Commission regards the situation with respect to unpaid contributions as extremely serious, and attaches the utmost importance to the resolutions proposed.

2. Scale of Contributions

In addition to the revised system proposed for calculating the scale of contributions of Member States, the Commission considered the questions of the contributions of the Governments of the United States of America and Sweden.

(a) Contribution of Sweden

The Commission heard with interest a statement from the representative of Sweden of the attitude of the Government of Sweden with respect to its contribution to Unesco. The Commission discussed this matter with great sympathy for the position taken by the representative of Sweden, but reluctantly came to the conclusion that a recommendation to approve a reduction in the Swedish contribution could not be made to the General Conference. The reasons for this conclusion are:

(1) That Unesco has no adequate means for analysing the economic resources of Member
States and other factors relevant to the establishment of contribution scales, and therefore Unesco must rely on the scale set by the United Nations.

(2) The Commission was conscious of the possibility that an unfortunate precedent might be set if one Member Government’s percentage contribution was reduced below the amount calculated in accordance with the United Nations scale. The Commission felt that unless the principles of the United Nations scale were adhered to, Unesco would have no adequate basis on which to act on possible requests from Member States that individual contributions be revised.

(3) The United Nations Committee on Contributions has agreed that Sweden was originally over-assessed, and has recommended an adjustment to the General Assembly of the United Nations. An excerpt from the Report of the Committee on Contributions to the United Nations General Assembly follows.

The Committee on Contributions recommends that the following reduction should be made in the rates of contribution: Sweden, 0.02 per cent.

The decision to allow further relief to Sweden was made in the light of the general review of the information available for Sweden and the discussions which took place on the application of Sweden for a reduction of its contribution in the Working Group of the Fifth Committee of the General Assembly in Paris last year. (A.958, 2.3 August 1949.)

(4) Sweden’s percentage contribution to Unesco will, of course, reflect any reduction that may be granted to Sweden by the Assembly of the United Nations. A special resolution on this point is included in Annex I, resolution 21.5.

(5) The Commission believes that all delegates to the General Conference look forward to many years of fruitful collaboration with Sweden in the United Nations Educational, Scientific and Cultural Organization.

(b) Contribution of the United States of America

The Commission heard the proposal put forward by the delegate of the United States that the benefit accruing from the entry of new Member States into Unesco should be shared between Member States contributing in 1949 on a pro rata basis, and that the United States should thus receive a reduction in its contribution. In support of this proposition, he quoted from the resolution at Beirut (3C/110/Vol. 2, page 47), in which the General Conference decided that as world conditions permitted, or as new members were admitted, the General Conference should modify its scale of contributions to move towards the principle that in normal times no one Member State should contribute more than one-third of the budgetary appropriation of Unesco. Some members of the Commission referred to the difficulty facing countries where devaluations in currency had occurred, as a result of which their contributions had increased in their own currency by about 30 per cent. The members of the Commission recognized, however, that the United States Delegation was not pressing for the full reduction to which it considered it was entitled under the terms of the Beirut resolution.

After discussion, it was decided that no satisfactory proposal could be made as an alternative to the proposal of the United States Delegation.

The resolution 21 proposed in Annex I, with respect to the scale of contributions is based on the above conclusions regarding the contributions of Sweden and the United States of America.

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(c) Minimum Contribution

The question was raised by the Australian delegate as to whether the present minimum contribution for Member States was adequate to meet the cost of minimum services rendered to member States by the Organization. After discussion it was decided by the Commission that this cost was not the basis for fixing contributions of Member States, and that the Commission could see no reason for departing from the accepted practice of basing contributions on the United Nations scale. The Commission accordingly decided to make no recommendation on this point.

3. Currency of Contributions

The Commission considered the request put forward by the Brazilian delegate to the Administrative Commission that the contribution of Brazil for the year 1950 should be paid in French francs. Full consideration was given to this request, and after considerable discussion the Commission expressed its own sympathy with the difficulties with which the Brazilian Government was faced, but felt that a recommendation accepting the request of the Brazilian Delegation, could not be made.

The Committee’s conclusion on this point was reached on the basis of two major factors:
(a) The Commission recognized the Organization’s great need for hard currencies to facilitate its operations, including such programme projects as the Book Coupon Scheme, and to allow for the reconstitution of the Revolving Fund in dollars, as required by the General Conference;
(b) The Commission felt that if the Brazilian Delegation’s request were accepted, it might very well constitute an embarrassing precedent leading to similar requests from other Member States who now contribute in dollars.

The proposed resolution concerning currency of contributions is similar to the resolution of the Third Session of the General Conference, except that it is proposed to include Egypt in the list of Member States who may pay in U.S. dollars or pounds sterling, or, at their choice, in French francs.

4. Administration of the Revolving Fund

The proposed resolution 23 in Annex Z reflects the recommendation of the Commission that the General Conference approve the Director-General’s request for liberalization of the loan provisions under the Revolving Fund. The Commission received satisfactory evidence and assurance from the Director-General that such liberalization was both justified and adequately safeguarded by security requirements.

It is also proposed that the name of the Revolving Fund be changed to “Working Capital Fund.”

5. Amendments to Financial Regulations

The Commission recommends approval of the proposed amendments to Financial Regulations. In connexion with the amendment of Financial Regulation 8, the Commission wished to emphasize that the Director-General would not be authorized to make any additional expenditures in connexion with supplementary estimates until such estimates had been approved by the General Conference. It was also emphasized that the Director-General would present
to the General Conference such revisions in the normal Budget as might be required as a result of any supplementary estimates which he would submit to the General Conference.

6. Utilization of certain categories of miscellaneous income
The Commission recommends approval of the proposed resolution concerning utilization of certain categories of miscellaneous income, and suggests to the Director-General that he may wish to review this matter in the future to determine whether any changes should be made in the proposed system.

7. Arrangements for the appointment of Auditors
The Commission recommends approval of the proposal made by the Australian Delegation in respect to arrangements for the appointment of Auditors.

B. STAFF QUESTIONS

1. Organisation of the Secretariat
The Director-General’s report on the organization of the Secretariat was approved by the Commission, which noted with satisfaction the steps taken by the Director-General. In approving this report, the Commission wished to make it clear that no judgment was being expressed with respect to the budgetary implications of the report, since budgetary matters are being handled by another Commission of the Conference. The Commission believes that the General Conference will look forward to any further report on this subject which the Director-General may wish to make to the Fifth Session.

2. Measures taken to implement the Staff Regulations
The Commission, in agreement with the Director-General, recommends an amendment (see Annex II) to the Staff Regulations so as to allow the Director-General to terminate the services of any staff member whose work may prove to be unsatisfactory.

3. Joint Study by the United Nations and Specialized Agencies on the Salary and Allowances System
Recognizing that it had been impossible for the United Nations to complete its study on salaries and allowances, the Commission recommends the proposed resolution on this subject in Annex II. At the same time, the Commission recommends approval, at the request of the Director-General, of certain interim modifications, as a result of devaluation, in the installation and dislocation allowances.

4. Medical Benefits Scheme
In approving the Director-General’s report on the Medical Benefits Scheme, the Commission requests that this subject be included in the Agenda of the Fifth Session of the General Conference.
5. **Joint Staff Pension Fund**

The resolution in Annex II on this subject proposes certain names for election by the General Conference to the Staff Pensions Committee.

**C. OTHER QUESTIONS**

The Commission proposes to the General Conference the resolution contained in Annex III concerning the establishment of a Headquarters Commission.

If the General Conference approves this resolution, the Administrative Commission requests the Nominations Committee to select the seven Governments which are to be represented on the Headquarters Commission.

**ANNEX I**

**PROPOSED RESOLUTIONS ON FINANCIAL QUESTIONS**

20. **AUDITORS’ REPORT**

20.1 The General Conference approves the report of the Auditors on the accounts of the Organization as at 31 December 1948, and for the first six months of 1949.

20.2 The General Conference, recognizing the seriousness of the Organization’s position with respect to unpaid contributions, approves the following steps:

20.21 The Director-General is requested to continue and intensify his efforts to secure collection of payments from Member States whose contributions are outstanding.

20.22 The Director-General is asked to continue to report to the Executive Board at each meeting on outstanding contributions, particularly those in arrears because they have not been paid in the financial year in which they were assessed.

20.23 The current Session of the General Conference should address a telegram through its President to all Member States whose contributions are in arrears, drawing attention to this fact, urging them to pay their contributions, reminding them of the consequences of non-payment, and asking them to report the earliest date at which the Organization can expect such payment.

20.24 In accordance with the United Nations practice, the Director-General is requested to arrange that suitable publicity be given periodically to a statement reporting the payment of contributions by Member States.

20.25 The Director-General is asked to submit to the Fifth General Conference:

20.251 A statement setting out the position of Member States whose contributions are in arrears.

20.252 A report on the results of his efforts to collect outstanding contributions.

20.253 An analysis of the difficulties facing Member States whose contributions are in arrears, and of the prospects of recovering such contributions.

20.254 A recommendation suggesting the consequential sanctions that might be applied by the General Conference to Member States whose contributions are in arrears.
20.255 A recommendation.
20.2551 That no surplus shall be declared when, in fact, the book surplus has not been realized in cash; and
20.2552 As to how Regulation 2.5 should be applied under these circumstances.

21. SCALE OF CONTRIBUTIONS

The General Conference resolves that:

21.1 The scale of contributions for Member States who were Members on 1 January shall be calculated in the first place on the basis of the scale of contributions adopted by the General Assembly of the United Nations for the year 1950 suitably adjusted to take into consideration differences in membership and the following special factors:
(a) States who are members of Unesco but not members of UN;
(b) States who are members of UN but not, members of Unesco;
(c) The principle that no one Member State should in normal times contribute more than one third of the budgetary appropriation of Unesco;
(d) The special percentages granted to certain Member States.

21.2 The scale of contributions arrived at above shall then be adjusted on a pro rata basis to take into consideration the contributions of those Member States who became members during 1949, such contribution being determined in the manner described in resolutions 21.1 through 21.13 of this resolution.

21.3 New members depositing the instruments of ratification after 1 January 1950 shall be assessed for the year 1950.

21.31 In the case of Members of the United Nations: on the basis of their quota under the 1930 scale of contributions of the United Nations suitably adjusted to take into consideration the principles set forth in resolutions 21.1-21.2.

21.32 In the case of non-members of the United Nations: on the basis of their theoretical probable percentage if included in the scale of contributions of the United Nations suitably adjusted to take into consideration the principles set forth in paragraphs 1-5 of this resolution.

21.4 The contributions assessed under resolution 21.3 to 21.32 above shall be further adjusted as necessary to take into account the date on which new Members join the Organization in accordance with the following formula:
100 per cent if they join during the first quarter;
80 per cent if they join during the second quarter;
60 per cent if they join during the third quarter;
40 per cent if they join during the fourth quarter.

21.5 In assessing Sweden for the year 1950 it is the understanding of the General Conference that Sweden’s contribution shall be further adjusted if its scale of contribution to the United Nations is reduced.

22. CURRENCY OF CONTRIBUTIONS

In accordance with Financial regulation 11

The General Conference resolves that:

22.1 Contributions to the 1950 Budget shall be paid as follows:

22.11 In U.S. dollars, or, at their choice, pounds sterling, by the following countries:

- Australia
- New Zealand
- India
- Pakistan
- Iraq
- Union of South Africa
- Israel
- United Kingdom

22.12 In U.S. dollars, or pounds sterling, or, at their choice, in French francs, by the following countries:

- Austria
- Italy
- Belgium
- Lebanon
- Burma
- Luxemburg
- China
- Monaco
- Czechoslovakia
- Netherlands
- Denmark
- Norway
- Egypt
- Poland
- France
- Saudi Arabia
- Greece
- Syria
- Hungary
- Thailand
- Iran
- Turkey

22.13 In U.S. dollars by the following countries:

- Afghanistan
- El Salvador
- Argentina
- Haiti
- Bolivia
- Honduras
- Brazil
- Mexico
- Canada
- Peru
- Colombia
- Philippines
- Cuba
- United States of America
- Dominican Republic
- Uruguay
- Ecuador
- Venezuela

22.14 In Swiss francs by one country:

- Switzerland

22.2 Contributions payable in Pounds sterling, French francs or Swiss francs shall be paid at
the official rate of exchange prevailing against the dollar at the time of payment, but it is provided that the Director-General, with the agreement of the Executive Board, may vary this arrangement to meet exceptional changes in the present exchange rates.

22.3 The Director-General is authorized to accept payment, in national currency, of part of the contributions of any Member State in which Unesco maintains a field office or in which the next General Conference is to take place. The Director-General, in consultation with the Member States concerned, shall determine that part of the contributions which may be paid in their national currency.

22.4 The Executive Board shall decide the currency in which contributions of the States joining the Organization during the year 1950 shall be paid.

22.5 Deposits to the Working Capital Fund for each Member State shall be made either in U.S. dollars or in such currency other than the dollar in which its contribution to the Budget of the Organization may be made under resolutions 21.1 to 21.13.

23. ADMINISTRATION OF THE REVOLVING FUND

The General Conference decides:

23.1 That as from 1 January 1950 the name of the Revolving Fund be changed (in English only) to “Working Capital Fund”.

23.2 That the Director-General be authorized to maintain the Working Capital Fund for 1950 at a total figure of $3,000,000 and that the amounts deposited by Member States be in the same proportions as their contributions to the budget of 1950.

23.3 That the Director-General be authorized:

23.31 To advance from the Working Capital Fund such sums as may be necessary to finance expenditures authorized under the 1950 Budget, pending receipt of contributions. Sums so advanced shall be reimbursed to the Working Capital Fund in accordance with the Financial Regulations;

23.32 To advance during 1950, from the Working Capital Fund, sums not exceeding $150,000 to establish a Staff Housing and Welfare Fund, for the purpose of financing advance rental payments, guarantee deposits and working capital and other requirements for housing the members of the Secretariat, and to finance loans to the staff for the purchase of household furniture and motor cars, provided that all loans granted during 1949 shall be reimbursed by 1 January 1954 and all loans granted during 1950 shall be reimbursed by 1 January 1955, except in the case of persons leaving the staff, who should repay their loans by the date on which their separation becomes effective. Any new plans for staff housing and loans involving advances from the Working Capital Fund shall be approved by the Executive Board prior to establishment;

23.33 To advance during 1950 from the Working Capital Fund sums not exceeding $50,000 to establish a Fund to finance Self-Liquidating Expenditure.

23.4 That in order to ensure the maximum stability of the Working Capital Fund, it be recommended that the Director-General hold the fund in U.S. dollars, provided that the Director-General shall have the right, with the agreement of the Finance Committee of the Executive Board, to alter the currency or currencies in which the Fund is held in such proportions and in such manner as he deems necessary to ensure the stability of the Fund.
24. **AMENDMENTS TO FINANCIAL REGULATIONS**

**The General Conference approves the following revised texts.**

24.1 **FINANCIAL REGULATION 26**

Appropriations shall remain available, to the extent that obligations are incurred under them, for a period not exceeding three years from the first day of the financial year to which they relate. Any part of the appropriation remaining unexpended shall be surrendered by adjustment in the Budget next presented.

Obligations in this respect shall be construed to mean legal commitments entered into by the Organization with a second party during a current financial year.

24.2 **FINANCIAL REGULATION 2**

The Director-General shall submit to each regular session of the General Conference a budget showing the estimated income and expenditure for the ensuing year. At that time he may submit such supplementary estimates as he may consider necessary for the current year.

24.3 **FINANCIAL REGULATION 4**

(1) The Budget shall be presented by Parts including General Policy, General Administration, Programme Operations and Common Service Costs. Programme Operations shall be subdivided by major projects corresponding to the Programme presented to the General Conference by the Executive Board. Each Part shall be broken down by Chapters (groups of objects of expenditure). The form of the Budget shall not determine the organization of the Secretariat.

(2) An Information Annex shall be attached to the Budget, breaking down each Part and Chapter by individual activities and individual objects of expenditure.

(3) The Budget shall be accompanied by a statement of estimated incidental income additional to contributions.

24.4 **FINANCIAL REGULATIONS 6, 7, 8, 11 AND 20**

Financial Regulations 6, 7, 8, 11 and 20 are revised to substitute the words “Working Capital Fund” for the words “Revolving Fund”.

24.5 **APPOINTMENT OF AUDITORS**

**The General Conference resolves that:**

24.51 The principles to govern audit procedure approved at the Ninth Session of the Economic and Social Council for application in the United Nations and Specialized Agencies be appended as an annex to the Financial Regulations.

24.52 Financial Regulation 21 he amended to read as follows:

“The General Conference shall appoint External Auditors who shall conduct an audit of the accounts of the Organization for the year and shall prepare a comprehensive report, thereon. When no appointment is made by the General Conference or the auditors appointed are unable to act, the Executive Board may make the necessary interim appointments. The audit shall be conducted in accordance with the principles to govern audit procedure.

“The report of the Auditors shall be addressed to the General Conference, but shall he
forwarded to the Chairman of the Executive Board for submission to the Board. After consideration, it shall be transmitted to the General Conference by the Chairman of the Board with or without comment."

The Auditors of the accounts of Unesco for 1950 shall be selected by the Executive Board at its discretion from among the members of the audit panel shortly to be set up by the United Nations. Yet more than three members of the panel shall be selected by the Executive Board.

The Auditors, after consultation with the Executive Board relative to the scope of the audit, may conduct the audit as they think fit and may engage commercial public auditors of international repute.

25. UTILIZATION OF CERTAIN CATEGORIES OF MISCELLANEOUS INCOME

25.1 REIMBURSABLE LOANS AND SERVICES

25.11 The General Conference resolves that, with effect from 1 January 1949, the Director-General may credit

1. revenue derived from reimbursable loan of Unesco personnel, and
2. revenue derived from reimbursable services,

directly to the appropriations for the respective activities from which the personnel were loaned or services furnished.

25.12 The Director-General is requested to submit to the Executive Board twice per annum a statement of the use made of this authority and the appropriations to which revenue has been credited.

25.2 PUBLICATIONS FUND

The General Conference resolves that:

25.21 A Publications Fund is established with effect from 1 January 1949. This Fund shall be credited with:

1. Revenue derived from the sale of Unesco publications;
2. Appropriations to the Fund by the General Conference;
3. Funds which may be made available by Executive Board transfer;
4. Gifts, bequests, and subventions accepted by the Organization in accordance with Article IX, paragraph 3 of the Constitution for the purpose of publication promotion.

25.22 The balance of the Fund shall be carried forward from year to year, except that credits exceeding 8150,000 at the end of any financial year may be retained in the Fund only with the approval of the succeeding Session of the General Conference.

25.23 The Director-General may authorize direct expenditures from the Fund to accomplish one or more of the following purposes:

1. To increase the number of copies in any edition of a Unesco publication when there is reasonable assurance that 25 per cent of the number of copies by which the edition is increased will be sold;
2. To meet the cost of reprinting Unesco publications for which there is a wide demand, providing that there is reasonable assurance that 25 per cent of the reprinted edition will be sold:
(c) To finance the purchase, for obligatory free distribution, of publications for which the manuscripts have been or will be furnished by Unesco, and which have been or will be published by a commercial publisher under a contract which provides for payment of royalties to Unesco on all copies sold by the publisher.

25.24 Obligations and expenditures in connexion with the Fund shall be made in accordance with the Financial Rules and Regulations of the Organization.

25.25 The Director-General is requested to submit to the Executive Board twice per annum a detailed statement identifying the expenditures made from the Fund, and setting forth its financial status.

25.3 **RECISSION OF PREVIOUS RESOLUTION**

The General Conference:

Having adopted a resolution pertaining to Revenue from Loan of Personnel and Sale of Services, and a resolution establishing a Publication Fund, and

Having taken note of the fact that these two resolutions cover the same subjects as those covered by two resolutions of the Third Session of the General Conference,

RESOLVES that the third session resolution, Agenda Item 4 g, Reappropriation of Certains Categories of Miscellaneous Incomes (General Conference Records, 3C/110, Volume II, Section X, Annex II) as well as item 2 of the Resolutions Adopted on the Report of the Joint Committee of Fifteen (General Conference Records, 3C/110, Volume II, XII, Annex) are hereby rescinded.

ANNEX II

PROPOSED RESOLUTIONS ON STAFF QUESTIONS

26. **MEASURES TAKEN TO IMPLEMENT STAFF REGULATIONS**

The General Conference approves the following revised text of Staff Regulation 30:

"The Director-General may determinate the employment of staff members holding confirmed indeterminate appointments if the necessities of the service require the abolition of the post or a reduction of the staff. In addition, the employment of staff members holding temporary contracts may be terminated in accordance with the terms of their appointments. Staff members may be terminated regardless of the nature of their contract if they prove unable to carry out their duties and responsibilities satisfactorily."

27. **SALARY AND ALLOWANCE SYSTEM**

The General Conference,

Having received the report of the Director-General concerning the revision of the Unesco salary and allowance system, and

Having considered the reasons why a revised salary and allowance system cannot be recommended for approval at this time.
RESOLVES that:

27.1 The present salary and allowance system for Unesco is continued provisionally, except as provided in resolutions 27.3 and 27.4 below;

27.2 The Director-General is instructed to continue his work under the terms of Resolution X, Annex III, No. 1, 3C/110, Vol. II and report to the Fifth Session of the General Conference;

27.3 The installation allowance shall be discontinued in each case after 45 days;

27.4 The dislocation allowance shall be reduced by 15 per cent of the rental factor of that allowance.

28. JOINT STAFF PENSIONS FUND

The General Conference elects the following persons to the Unesco Staff Pensions Committee, their terms of office to extend until the Sixth Session of the General Conference:

Members:
- Mr. P. de Berredo Carneiro (Brazil).
- Mr. Guy Ladreit de Lacharrière (France).
- Mr. K. Holland (U. S. A.).

Alternates:
- Mr. A. Dr Clementi (Italy).
- Mr. H. Birecki (Poland).
- Mr. P. Mathews (U. K.).

ANNEX III

29. OTHER QUESTIONS

29.1 HEADQUARTERS

THE GENERAL CONFERENCE RESOLVES that:

29.11 The Director-General is instructed to enter into negotiations with the Government of the Republic of France with a view to examining the possibility of establishing in Paris the Unesco headquarters in a building which would meet the increasing needs of the Organization.

29.12 A Headquarters Commission shall be established for the purpose of reviewing, on the basis of the Report of the Director-General, the problems involved in the expansion and maintenance of Headquarters accommodations for the current and prospective needs of the Organization.

29.13 The Commission shall report if possible, to the Fifth Session of the General Conference.
IV. RESOLUTIONS ADOPTED ON THE REPORT
OF THE OFFICIAL AND EXTERNAL RELATIONS
COMMISSION AND OF THE JOINT COMMISSION
-PROGRAMME AND BUDGET, OFFICIAL AND
EXTERNAL RELATIONS

At its Twelfth and Thirteenth Plenary Meetings, held on 4 October 1949, the General Conference
considered the Report of the Official and External Relations Commission and of the Joint Commission,
and adopted the resolutions contained in it.

REPORT OF THE COMMISSIONS

Rapporteur: Mr. F. CHARPENTIER (Canada)

The first meeting of the Official and External Relations Commission of the Fourth Session of
the General Conference was opened at 16.00 hours on 21 September 1949 by the Chairman,
H.E. Antonio CASTRO LEAL (Mexico).

The Commission held seven meetings in all.

The Joint Commission met three times during this Session of the General Conference, on
24 September (morning and afternoon) and 3 October. The meetings of the Joint Commission
were presided over by the Chairman of the Programme and Budget Commission, Professor
Paulo de Berredo Carneiro (Brazil). Mr. Charpentier (Canada) and Mr. W. D. Pile (United
Kingdom) acted jointly as Rapporteurs.

The Joint Commission was called upon to consider:

‘Regional Office for the Western Hemisphere” (Item 4 A of the Agenda of the Official and
External Relations Commission);
‘Activities of Unesco in Germany and Japan” (Items 8 A and 8 B of the Agenda of the
Official and External Relations Commission).

In addition, an informal discussion meeting of representatives of National Commissions was
held on the morning of 23 September.

The Official and External Relations Commission and the Joint Commission adopted the
following resolutions (the classification corresponds to the Agenda of the Official and External
Relations Commission.).

OPENING OF SESSION

ELECTION OF CHAIRMAN, VICE-CHAIRMEN AND RAPPORTEUR

The Commission elected the following officers:

Chairman: H. E. Antonio CASTRO LEAL (Mexico).
Vice-Chairmen: Mr. Y. S. CHEN (China), and Mr. S. M. SHARIF (Pakistan).
Rapporteur: Mr. F. CHARPENTIER (Canada).
ADOPTION OF THE AGENDA (Document 4C/OXR/1)

The Agenda was adopted as presented, with the addition, upon the request of the General Committee, of an item entitled “Preliminary study of the reports of Member States.”

30. MEMBER STATES AND NATIONAL COMMISSIONS

30.1 REGIONAL OFFICE FOR THE WESTERN HEMISPHERE (Document 4C/OXR/2).

The following resolution was adopted by the Joint Commission:

THE GENERAL CONFERENCE

NOTES the measures taken to establish a Regional Office for the Western Hemisphere in Havana during 1949.

30.11 INSTRUCTS the Director-General

30.111 To continue the activities of this Office during 1950.

30.112 To present a report on the future activities of this Office in the light of experience, to the Fifth Session of the General Conference.

As the budgetary provisions included in Document 4C/6 and Document 4C/OXR/2 differed, the question of the final budgetary provisions was referred to the Drafting Sub-Committee of the Programme and Budget Commission.

30.2 LIAISON WITH MEMBER STATES AND NATIONAL COMMISSIONS (Document 4C/OXR/3).

On this item the Commission was unanimous in recognizing the necessity of improving relations between Unesco and the different Member States. It emphasized the necessity for Member States of establishing active National Commissions and ensuring adequate secretariats for these co-operating bodies, in order to improve relations.

However, it was recognized that as an interim measure, until all Member States have been able to establish active National Commissions, the proposals of the Director-General for 1950 should be adopted. In this connexion, the Commission stressed that these measures should be considered as experimental and in this spirit adopted by 23 votes against 7, the following resolution:

THE GENERAL CONFERENCE,

HAVING EXAMINED the report of the Director-General on the steps taken in 1949 to ensure liaison with Member States and encourage the development of National Commissions and National Co-operating Bodies,

CONSIDERING that, to attain its objectives, Unesco must be able to count on the active and regular co-operation of all its Member States and their National Commissions,

30.21 DECIDES that the efforts made by the Secretariat, in 1949, in accordance with the instructions of the General Conference, to strengthen its bonds with Member States and encourage active participation by Commissions in the Organization’s work, shall be continued in 1950 with increased staff and resources,

30.22 APPROVES the Director-General’s proposals in this connexion, set forth in document 4C/OXR/3.
The Commission adopted the following resolution unanimously:

**THE GENERAL CONFERENCE**

TAKES NOTE of the report of the Director-General concerning the creation of an Institute of Cultural Co-operation for South and East Asian countries, as well as the interest expressed by the representatives of the countries of South and East Asia in such a proposed Institute.

The Commission studied the reports of Member States and adopted unanimously the following resolution:

**THE GENERAL CONFERENCE,**

CONSIDERING the importance to the Organization of the Reports of Member States,

CONSIDERING that it is desirable for the reports of Member States to cover the period of the calendar year,

CONSIDERING that the reports of Member States submitted to the Fourth Session of the General Conference are necessarily incomplete accounts of their activities during 1949,

CONSIDERING that a detailed study of the type of information to be contained in these reports is desirable,

INVITES Member States to complete the information contained in their reports submitted to the Fourth Session of the General Conference on their activities during 1949, prior to the Fifth Session of the Conference,

REQUESTS the Executive Board, in setting up the organization of the Fifth Session of the General Conference, to provide for the examination of the annual reports submitted in 1949 and to provide for the presentation of recommendations to the General Conference on any changes which may be appropriate in the policy of Unesco with reference to the annual reports required by Article VIII of the Constitution.

UNITED NATIONS AND SPECIALIZED AGENCIES: Consideration of the Agreement between the United Nations and Unesco (Document 4C/OXR/5)

The Commission adopted the following resolution unanimously:

**THE GENERAL CONFERENCE,**

HAVING considered the Report presented by the Director-General concerning the Agreement between the United Nations and the United Nations Educational, Scientific and Cultural Organization, as required in Article XXII of that instrument,

CONSIDERING that the Agreement has provided a satisfactory instrument for ensuring full and increasing co-operation between the United Nations and the United Nations Educational, Scientific and Cultural Organization, in the spirit of Articles 55, 57, 58, 63 and 64 of the Charter of the United Nations, and of Article X of the Constitution of Unesco,

NOTING that the Economic and Social Council at its Ninth Session, having reviewed the Agreement as required by Article XXII, decided that no modification was required in the text of the Agreement,
Noting further that the agreed interpretation of Article XXII of the Agreement, proposed by the Director-General and the Secretary-General of the United Nations, was concurred in by the Economic and Social Council on the same occasion,

APPROVES the maintenance of the Agreement in its present form, subject to the interpretation of Article XXII referred to, until such time as the United Nations on the one hand, or the United Nations Educational, Scientific and Cultural Organization on the other, may propose a revision of any part thereof.

32. INTERNATIONAL INTER-GOVERNMENTAL ORGANIZATIONS

32.1 DIRECTIVES CONCERNING RELATIONS WITH INTER-GOVERNMENTAL ORGANIZATIONS (Document 4C/OXR/6).

The following resolution was adopted unanimously by the Commission:

THE GENERAL CONFERENCE

NOTES the report submitted by the Executive Board on the Directives to be adopted concerning the relations of Unesco with Inter-Governmental Organizations, and approves the conclusions of this report.

32.2 CONSIDERATION OF THE PROVISIONAL AGREEMENT BETWEEN UNESCO AND THE INTERNATIONAL BUREAU OF EDUCATION (Document 4C/OXR/7).

The following resolution was adopted unanimously by the Commission:

THE GENERAL CONFERENCE,

AFTER CONSIDERATION of the Director-General’s report on the development of relations with the International Bureau of Education in accordance with the existing provisional agreement, and

HAVING REGARD to the resolution of the Executive Board recommending to the General Conference the extension of the existing agreement for a period of one year,

REQUESTS the Director-General to propose to the governing body of the International Bureau of Education that the agreement be extended for a period of twelve months.

32.3 RELATIONS WITH THE ORGANIZATION OF AMERICAN STATES (Document 4C/OXR/8)

The Commission adopted by 28 votes to 2 the following resolution:

THE GENERAL CONFERENCE,

HAVING STUDIED the Director-General’s Report on the Relations between Unesco and the Organization of American States,

32.31 IS OF THE OPINION that Unesco can, under Article XI of its Constitution, conclude an agreement with that Organization fixing the methods of co-operation to be arranged between Unesco and those bodies of the Organization of American States whose special task it is to foster education, science and culture,

32.32 CONSIDERS that the conclusion of such an agreement is desirable in the extent to which it aims at facilitating the execution of Unesco’s programme,

32.33 REQUESTS the Director-General at the time of concluding this agreement, to take into account the remarks which have been made at the Official and External Relations Commission.
32.34 INSTRUCTS the Director-General to report to it at its next session on the result of the negotiations for such agreement.

33. INTERNATIONAL NON-GOVERNMENTAL ORGANIZATIONS

33.1 CONSIDERATION OF THE LIST OF INTERNATIONAL NON-GOVERNMENTAL ORGANIZATIONS APPROVED FOR CONSULTATIVE STATUS (Document 4C/OXR/9).

The Commission considered this question at great length. It was emphasized during the discussions that the number of organizations with which Unesco maintains consultative arrangements should not be unreasonably increased, and that a thorough periodical review of these relationships should be made. In this spirit, a draft resolution was proposed by the delegate of the United States. The Commission, having studied this draft resolution, referred it to a Drafting Committee composed of the delegates from Belgium and the United States, together with the Rapporteur in order to prepare a final text.

The following resolution, prepared by the Committee, was adopted unanimously by the Commission:

THE GENERAL CONFERENCE,

CONSIDERING that it is clearly valuable and essential for international non-governmental organizations to co-operate with Unesco in the implementation of its programme,

CONSIDERING that it is undesirable to increase without due consideration the number of non-governmental organizations that are granted consultative arrangements,

CONSIDERING that it is desirable to make, from time to time, a careful review of the effectiveness of the co-operation provided by each of these organizations,

33.11 INSTRUCTS the Director-General:

33.111 To re-examine the present procedure with a view to ensuring the effectiveness of the co-operation provided by international non-governmental organizations which have been granted consultative arrangements or with which there is a formal agreement, in which connexion he shall be guided by the exchange of views that has taken place in the Official and External Relations Commission at the present session,

33.112 To submit, the results of his investigations to the General Conference at its Fifth Session, with a view to the establishment of objective criteria which shall guide the Executive Board in its selection of non-governmental organizations and the General Conference in its periodical review of the full list of international non-governmental organizations which have been granted consultative arrangements or with which there is a formal agreement,

33.113 To prepare for the Fifth Session of the General Conference, in consultation with the Executive Board, such documents as will enable the first special review to be made of the list of international non-governmental organizations with which Unesco has made consultative arrangements or concluded a formal agreement,

33.114 To make available to Member States which request it all information regarding the composition and activities of any given international non-governmental organization;

33.12 REQUESTS the Executive Board to include on the Agenda of the Fifth Session of the General Conference the following point:

“First general review of the list of international non-governmental organizations with which Unesco has made a consultative arrangement or concluded a formal agreement.”
33.2 REVIEW OF THE FORMAL AGREEMENTS CONCLUDED WITH INTERNATIONAL NON-GOVERNMENTAL ORGANIZATIONS (Document 4C/OXR/10).

The Commission adopted unanimously the following resolutions:

33.21 International Council of Museums

The General Conference,

Considering the report of the Director-General on the formal agreement concluded with the International Council of Museums,

Notes that a report on the future relations of Unesco with the International Council of Museums will be submitted to the Fifth Session of the General Conference.

33.22 International Studies Conference

The General Conference,

Considering the report of the Director-General on the formal agreement concluded with the International Studies Conference,

Notes that a report on the future relations of Unesco with the International Studies Conference will be submitted to the Fifth Session of the General Conference.

33.23 World Federation of United Nations Associations

The General Conference,

Considering the report of the Director-General on the formal agreement concluded with the World Federation of United Nations Associations,

Notes that a report on the future relations of Unesco with the World Federation of United Nations Associations will be submitted to the Fifth Session of the General Conference.

33.24 International Council of Scientific Unions

The General Conference,

Considering the report of the Director-General on the development of relations with the International Council of Scientific Unions,

Expresses its satisfaction with the results achieved in the furtherance of Unesco's constitutional objectives in the scientific field under the existing Agreement,

Instructs the Director-General to continue co-operation with and to maintain financial assistance by means of grants-in-aid to the International Council of Scientific Unions in 1950, on the basis of the existing Agreement.

33.25 International Theatre Institute

The General Conference,

Considering the report of the Director-General on the development of relations with the International Theatre Institute,

Expresses its satisfaction with the collaboration established between Unesco and the International Theatre Institute under the existing Formal Agreement,

Authorizes the Director-General to amend the present agreement in accordance with the wish expressed by the Second Congress of the International Theatre Institute, and to extend this agreement for another period of twelve months.
REPORT OF THE DIRECTOR-GENERAL ON CONTRACTS CONCLUDED WITH INTERNATIONAL NON-GOVERNMENTAL ORGANIZATIONS AND GRANTS-IN-AID ALLOTTED IN 1949 (Document 4C/OXR/11).

This question was considered in detail by the Commission, which concluded that it would be desirable for the General Conference to receive a detailed report on contracts and grants-in-aid, at its Fifth Session.

Although recognizing the importance and the usefulness of the information put at their disposal by the Secretariat, the Commission considered it necessary to request more detailed information for the Fifth Session of the Conference. A resolution to this effect was submitted by the delegate of the United States. A Drafting Sub-Committee, composed of the delegates of Belgium, Greece, and the United States, as well as the Rapporteur, was named by the Commission in order to prepare a final text. As a result of the meeting of the Sub-Committee, the following resolution was adopted by 27 votes against 0, with 2 abstention.

THE GENERAL CONFERENCE

33.31 INSTRUCTS the Executive Board:

33.311 To study prior to the Fifth Session of the General Conference as a whole the problem raised by the collaboration of Unesco with international non-governmental organizations.

33.312 To present to the Fifth Session of the Conference a report setting forth the conclusions of its study;

33.32 INSTRUCTS the Director-General:

33.321 To name wherever possible in the annual budget estimate the recipients of proposed contracts and grants-in-aid and as far as possible to indicate the relationship of the contract or grant-in-aid to the proposed programme activity.

33.322 To include in the annual report on the results achieved from each contract and each grant-in-aid, sufficient detail so that the General Conference can determine the extent to which the programmes of Unesco have been advanced by each contract and grant-in-aid.

33.4 REPORT ON THE SCHEME FOR AN INTERNATIONAL UNION OF ORGANIZATIONS WORKING FOR PEACE (Document 4C/OXR/12).

The Commission adopted unanimously the following resolution:

THE GENERAL CONFERENCE

NOTES the report, submitted by the Director-General concerning a scheme for an International Union of Organizations Working for Peace.

33.5 LIAISON WITH LABOUR ORGANIZATIONS (Document 4C/OXR/13).

The following resolution was adopted, by 20 votes against 0 with 1 abstention, by the Commission:

THE GENERAL CONFERENCE,

CONSIDERING that the Constitution of Unesco assigns to the Organization among other tasks, that of giving fresh impulse to popular education and to the spread of culture, by instituting collaboration among the nations to advance the ideal of equality of educational opportunity without regard to race, sex or any distinctions, economic or social,
CONSIDERING that, in order to attain this object and make the general public partakers in the rich heritage of culture and the progress achieved by science, Unesco must be able to count on the active participation of labour in its work,

CONSIDERING that systematic participation can be ensured by the representation of labour on the National Commissions or Co-operating Bodies set up by Member States in accordance with Article VII of the Constitution,

INVITES Member States to associate with the work of National Commissions or National Co-operating Bodies, if they have not already done so, such labour organizations as are able to contribute to Unesco’s work, and to consider the possibility of including representatives of these organizations in their delegations to the General Conference.

33.52 THE GENERAL CONFERENCE,

HAVING CONSIDERED the Director-General’s report on the steps taken to give effect to the resolutions adopted by the General Conference at its Third Session concerning liaison with labour,

INSTRUCTS the Director-General, acting in consultation with the International Labour Organizations:

33.521 To draw up and provide for the implementation of, in collaboration with all the Departments of the Secretariat concerned, a plan for making Unesco and its work known to workers,

33.522 To take into account the interest shown by labour in certain of Unesco’s projects, and to associate those organizations as far as possible with the execution of such projects,

33.523 To consider, after consultation, if need be, with the trade union leaders and other persons or organizations concerned with problems of workers’ education, the possibility of including in the Organization’s future programmes certain educational, scientific and cultural activities having a direct bearing on the needs and interests of labour and likely to ensure its active participation in Unesco’s work.

34. JURIDICAL QUESTIONS

34.1 CONSIDERATION OF DRAFT REGULATIONS GOVERNING THE APPROVAL BY THE GENERAL CONFERENCE OF RECOMMENDATIONS TO MEMBER STATES AND INTERNATIONAL CONVENTIONS (Document 4C/OXR/14).

The Commission recognized the importance to Unesco of the problem of recommendations to Member States and of international conventions.

With a view to permitting the Director-General to prepare draft regulations on this question prior to the Fifth Session of the General Conference, a Drafting Sub-Committee composed of the representatives of Australia, Cuba, Czechoslovakia, France, Greece and the United States, was named by the Commission. In the light of the different points of view expressed during the discussion of this question by the Commission itself, this Committee prepared the following resolution, which was adopted unanimously by the Commission.

THE GENERAL CONFERENCE,

CONSIDERING the provisions of Article IV, Section 4 of the Constitution on recommendations to Member States and International Conventions.
34.11 **INSTRUCTS** the Director-General to prepare a draft regulation laying down the procedure which Unesco should follow in regard to recommendations to Member States and international conventions.

34.12 **REQUESTS** the Director-General to bear in mind the following general principles when preparing this draft:

34.121 With regard to recommendations:

34.1211 Only those recommendations to Member States whose purpose is the regulation of a particular problem on an international basis and which, in addition to formulating certain general rules, specify the measures to be adopted, should be drawn up in accordance with a special procedure;

34.1212 The draft regulations do not need to cover those recommendations in which the General Conference defines its general policy within the Programme;

34.122 With regard to the framing of international conventions:

34.1221 The General Conference shall not be required to vote on the adoption of an international convention before the session following that at which the question was first placed on the agenda;

34.1222 As a general rule, to be waived only by a special decision of the Conference, a concise preliminary study of any question to be dealt with by an international convention, prepared by the Secretariat or the sponsoring Government shall be despatched to Member States within a reasonable interval before such questions are considered by the General Conference;

34.1223 The General Conference shall decide on the desirability of the object stated and its suitability for regulation by convention;

34.1224 The framing of the initial draft of the convention shall be entrusted to the Secretariat, which may call on the assistance of jurists or other experts;

34.1225 Member States shall be requested to submit, within a time to be fixed, any observations and comments they may wish to make on the draft to be laid before the General Conference;

34.1226 A draft, Convention may be submitted to a Commission of jurists or other experts appointed by Member States before the submission of a final version to the General Conference;

34.13 **REQUESTS** the Director-General

34.131 To communicate these draft regulations to Member States with a request for their comments;

34.132 To submit the draft regulations to the Fifth Session of the General Conference, together with a summary of any comments which he has received.

34.2 **AGREEMENT WITH THE FRENCH GOVERNMENT ON THE PRIVILEGES AND IMMUNITIES GRANTED TO UNESCO** (Document 4C/OXR/15).

The following resolution was adopted unanimously by the Commission:

WHEREAS the agreement concluded between the French Government and Unesco, in virtue of exchanges of letters on 6 and 14 August 1946 and on 23 January and 19 February 1947, is of a provisional nature,

WHEREAS it was arranged that this agreement should be revised after the privileges and
immunities of the Specialized Agencies had been defined in detail by a General Convention applicable to Unesco.

WHEREAS the Convention on the Privileges and Immunities of the Specialized Agencies became applicable to Unesco on 7 February 1949.

And WHEREAS it is advisable to state in a definitive headquarters agreement the special immunities and privileges which, independently of those mentioned in the Convention on the Privileges and Immunities of the Specialized Agencies, should be recognized as applicable to Unesco on French territory; in view of the fact that the Headquarters of the Organization is in France.

THE GENERAL CONFERENCE,

34.21 INSTRUCTS the Director-General to confer with the French Government regarding the revision of the provisional agreement concluded with the latter in virtue of the exchanges of letters of 5 and 14 August 1946 and 23 January and 19 February 1947.

34.22 AUTHORIZES the Director-General to negotiate with the French Government a new agreement which shall replace the provisional agreement and shall complete the provisions of the Convention on the Privileges and Immunities of the Specialized Agencies, insofar as it is applicable to Unesco, so as to define in conjunction with the latter the immunities and privileges which the Organization should enjoy in the country of its headquarters.

34.23 REQUESTS the Director-General to report to the General Conference at its Fifth Session on the result of those negotiations and to submit for its approval the new agreement which may have been negotiated with the French Government.


The Joint Commission studied this question very carefully. Two opposite points of view were expressed during the course of the debate on this subject: on the one hand, the wish was expressed to see Unesco’s Programme enlarged as much as possible in Germany. On the other hand, a strong recommendation was made to cease all Unesco’s activity in this country.

As concerns the budgetary provisions for the activities of the Organization in Germany during 1950, the Commission referred this question to the Drafting Sub-Committee of the Programme and Budget Commission.

In this respect, the Commission recommended to the Conference that the budget estimates proposed by the Director-General for liaison with Germany during 1950 be increased to permit the addition of the personnel required to implement adequately the Programme as set out below.

At the end of a long discussion, the following resolution, proposed by the Executive Board and amended by a proposal presented by the French Delegation, was adopted by 19 votes against 3, with 2 abstentions:

THE GENERAL CONFERENCE,

HAVING examined the report of the Director-General on the activities of Unesco in Germany in 1949 in implementation of the resolution adopted by the General Conference at its Third Session:
Having considered the recommendations of the Expert Committee set up by the Director-General to advise him on Unesco’s work in Germany,

NOTING the importance of safeguarding the unity of Germany and the desirability that the Allied Powers may be able to act together towards this end,

35.1 confirms its previous decision concerning the action of Unesco in Germany, but wishes to emphasize that this action can succeed and continue only if the German circles concerned, and in particular those responsible for education, for informing public opinion and for youth group activities, abstain from any campaign or polemic opposed to the principles of the Organization and endeavour to create the atmosphere of mutual understanding necessary to the successful development of this action;

35.2 noting that the Executive Board is in a position to keep under review the current activities of Unesco in Germany and to modify or suspend any of those activities in accordance with the principles of the Organization and in the light of developments in Germany,

35.3 decides that the Director-General, acting through and in agreement with the appropriate Allied Authorities in Germany, is instructed to extend to Germany the following activities of Unesco within the framework of the Organization’s general programme for 1950:

35.31 to distribute to interested groups in Germany, and especially to educators and youth group leaders, the documents, publications and other materials of Unesco, and to make known the aims, and achievements of the Organization by all appropriate means; these activities may include:

35.311 Reproduction of appropriate Unesco documents and publications for sale in Germany in English, French and German,

35.312 Limited free distribution of Unesco documents and publications to the appropriate allied authorities and to interested German institutions and individuals, on a basis similar to that in operation in other countries,

35.313 Establishment, in each Unesco office in Germany, of one complete set of Unesco publications and documents for reference by interested agencies, journalists, radio scriptwriters, educators and others,

35.314 Stimulation of the production and distribution and exchanges of articles, broadcasts and films within the framework of Unesco’s programme and the activities of the Mass Communication Projects Division (programme resolutions 7.231, 7.23222, 7.2323, 7.23312),

35.315 Encouragement of German writers to produce, in co-operation with German publishers, books designed for wide distribution and also, similarly, periodicals and teaching materials, in the fields of Unesco’s interests,

35.316 Within the framework of programme resolution 2.511, assistance, in co-operation with the appropriate organs of the United Nations, to school authorities, and educational groups in Germany in teaching about the United Nations,

35.317 Encouragement of the creation of Unesco centres in Germany, in co-operation with interested national and international groups, the purpose of these centres being to promote the objectives of Unesco by such means as the organization of national and international round-table discussions related to Unesco activities, art and educational exhibitions, film showings, etc.,

36.32 to facilitate the exchange, between Germany and other countries, of publications and of
scientific, educational and cultural works and information calculated to further the aims of Unesco; these activities may include:

35.321 Arrangements for the compilation and publication of select bibliographies of current German publications relevant to Unesco's aims; distribution of lists of publications in Germany available for exchange, and aid to institutions offering materials for exchange.

35.322 Information for German institutions, through the *Unesco Bulletin for Libraries* and otherwise, about publications in Member States available for exchange.

35.323 Co-operation with German book exchange centres and furnishing free of cost publications and information on the structure and functions of book exchange centres in Member States; and to extend Unesco's book coupon scheme to Germany, provided that no hard currency funds of Unesco are thus obligated.

35.324 Within the framework of programme resolutions 1.512 and 2.53, the collection, from appropriate sources in Germany, of information and factual reports on the educational problems of handicapped children and collaboration with national and international organizations in the study and action on the educational problems of handicapped children in Germany, including those handicapped by reason of war.

35.325 Within the framework of programme resolution 1.61, the extension into Germany of Unesco's activities concerning international voluntary work camps and children's communities.

35.326 Within the framework of programme resolution 3.33, bringing about the participation of German publishers and scientists in the programme for international co-ordination of indexing, abstracting and reviewing of scientific literature.

35.327 Within the framework of programme resolution 6.71, the collection, from appropriate sources, of information in Germany on copyright problems, for comparative study.

35.328 Within the framework of programme resolutions 6.131, 6.132 and 6.135, contact in Germany with individuals and institutions, with a view to the inclusion of art in Germany in the preparation of lists of works of art, catalogues and portfolios of fine colour reproductions.

35.329 Within the framework of programme resolutions 5.22, stimulation of editors of philosophical and general cultural reviews in Germany to devote special numbers to symposia dealing with philosophical concepts that have special concern for Unesco's purposes.

35.3291 Within the framework of programme resolution 6.32, the stimulation of the interchange of exhibitions of art between Germany and other countries.

35.3292 Within the framework of programme resolution 2.1 and 3.21, making available to Member States information about academic research conducted in Germany in the natural, social and humanistic sciences;

35.33 To study the question of textbooks in Germany and to define, from Unesco's point of view, the criteria that should guide the preparation and publication of such textbooks; these activities may include:

35.331 Within the framework of programme resolution 2.3, continuation of the work already initiated concerning the preparation of textbooks and teaching materials in Germany and the encouragement in every way possible of the supply of source and monographic material, especially from outside Germany, for use in the improvement of textbooks;

35.34 To survey the problems involved in, and the opportunities that exist for, the exchange of
persons between Germany and other countries, in accordance with Unesco’s objectives; these activities may include:

35.341 Within the framework of programme resolutions ‘7.11, 7.12 and 7.13, continuation of the collection in Germany from competent sources of information comparable to that collected from Member States for inclusion in the handbook Study Abroad, and the maintenance of a continuing service of information on new fellowship opportunities.

35.342 Reply to enquiries from Germany for information on international training opportunities by the supply of such information as may be available in Unesco.

35.343 Within the framework of programme resolution 7.12, the study, with reference to Germany, of the technique of exchange of persons and the best criteria to be employed (selection of candidates, choice of activities and environment abroad, optimum duration of periods abroad, follow-up, most satisfactory environment upon return).

35.344 Within the framework of programme resolution 7.16 the broadening of Unesco fellowship facilities so as to allow for the consideration of German applicants.

35.35 To encourage objective research by German social scientists with a view to promoting a better understanding by the German people of their own problems and of their relationships to other members of the international community; these activities may include:

35.351 Within the framework of programme resolution 4.311, the promotion of enquiries into the distinctive character of the German ways of life, ideals and legal systems, with the aim of promoting among Germans a true appreciation of the problems with which the Germans are faced.

35.352 Within the framework of programme resolution 4.312, the promotion of enquiries into the conceptions which the German people entertain of themselves and of other nations.

35.353 Within the framework of programme resolution 4.313, the dissemination to social scientists in Germany of the results of enquiries into modern methods developed in education, political science, philosophy and psychology for changing mental attitudes, and into the circumstances that favour the employment of particular techniques.

35.354 Within the framework of programme resolution 4.314, the promotion of enquiries into the influences throughout life in Germany which predispose towards international understanding, on the one hand, and aggressive nationalism, on the other.

35.355 Within the framework of programme resolution 3.83, the promotion through appropriate groups in Germany of discussion on the social and international implications of science.

35.36 To invite qualified German individuals to attend in appropriate cases expert meetings, technical conferences and seminars held under the auspices of Unesco, in accordance with the general rules governing participation in such meetings, the choice of individuals to be invited being made by the Director-General who may consult in this respect with appropriate bodies in Germany.

35.361 To encourage and facilitate the attendance of Germans at meetings convened by international non-governmental organizations enjoying consultative status with Unesco.

35.37 To enter into consultation with agencies, private and government, national and international, conducting or planning cultural activities in Germany, with a view to devising with them the ways in which Unesco could progressively co-ordinate such cultural activities, including student exchanges, international conferences, etc.;

35.38 To stimulate contributions from private sources and endowments, both in Germany and abroad, for the financing of certain projects falling within the framework of the pro-
gramme approved by the General Conference, but which would not be effectively accomplished due to lack of resources, it being understood that such funds as may be procured in this way would be administered by Unesco for specific purposes to be approved by the Executive Board;

35.381 To survey the opportunities which may exist to recommend to other organizations the support of projects which fall within the framework of Unesco’s programme in Germany.

35.39 In order to ensure the greatest possible effectiveness of Unesco’s action in Germany, it is recommended that, within the framework of the above programme, highest priority should be given to those projects directly designed to influence public opinion towards a spirit of peace and international understanding. In this respect, special emphasis should be placed on press, film and radio, particularly in their use in the formation of youth and the training of teachers and youth group leaders.


During the discussion of this question, the Observer for the Supreme Commander of the Allied Powers (SCAP) commented upon the work already accomplished by the Organization in Japan. Many delegations expressed the hope that Unesco’s field of activity in Japan would be enlarged during 1950. The wish was also made during these discussions that Japanese nationals should not be invited to Unesco conferences; a decision was taken, however, to give the Director-General authority in this matter.

The budgetary implications for the programme were referred to the Drafting Subcommittee of the Programme and Budget Commission.

After further comments on the Organization’s future activities in Japan, the following resolution, proposed by the Executive Board, was adopted by 17 votes against 2, with 1 abstention:

THE GENERAL CONFERENCE,

Having examined the report of the Director-General on the activities developed by Unesco in Japan in 1949 in implementation of the resolutions adopted by the General Conference at its Third Session,

Having considered the recommendations of the Expert Committee set up by the Director-General to advise him on Unesco’s work in Japan,

36.1 Decides that the Director-General, noting in agreement and in co-operation with the Supreme Commander for the Allied Powers in Japan, is instructed to extend to Japan the following activities of Unesco within the framework of the Organization’s general programme for 1950:

36.11 To distribute to interested groups in Japan, and especially to educators, the documents, publications and other materials of Unesco and to make known the aims and achievements of the Organization by all appropriate means; these activities may include:

36.111 Reproduction of appropriate Unesco documents and publications for sale in Japan in English, French and Japanese,

36.112 Limited free distribution of Unesco documents and publications to the Supreme Com-
mander for the Allied Powers and to interested Japanese institutions and individuals on
a basis similar to that in operation in other countries,

36.113 Establishment, within Japan of one complete set of Unesco publications and documents
for reference by interested agencies, journalists, radio script writers, educators and
others,

36.114 Stimulation of the production and distribution of articles, broadcasts and films within
the framework of Unesco’s programme and the activities of the Mass Communications
Projects Division (Programme Resolutions 7.231, 7.23222, 7.2323, 7.23312)

36.115 Encouragement of Japanese writers and publishers to produce cheap books, periodicals
and teaching materials in the fields of Unesco’s interests (Programme Resolution 6.531)

36.116 Within the framework of programme resolution 2.511, assistance, in co-operation with
the appropriate organs of the United Nations, to educational groups in Japan in teaching
about the United Nations,

36.12 To facilitate the exchange, between Japan and other countries of publications and of
scientific, educational and cultural works and information calculated to further the aims
of Unesco; these activities may include:

36.121 Arrangements for the compilation and publication of select bibliographies of current,
Japanese publications relevant to Unesco’s aims: distribution of lists of publications in
Japan available for exchange, and aid to institutions offering materials for exchange,

36.123 Information for Japanese institutions, through the Unesco Bulletin for Libraries and other-
wise, about publications in Member States available for exchange.

36.123 Co-operation with Japanese book exchange centres and furnishing free of cost publica-
tions and information on the structure and functions of book exchange centres in
Member States, and extending Unesco’s book coupon scheme to Japan,

3G.124 Within the framework of programme resolutions 1.512 and 2.74, the collection from
appropriate sources in Japan of information and factual reports on the educational
problems of handicapped children and collaboration with national and international
organizations in the study and action on the educational problems of handicapped
children in Japan, including those handicapped by reason of war,

3G.125 Within the framework of programme resolution 1.61, the extension into Japan of Unesco’s
activities concerning international voluntary work-camps and children’s communities,

36.126 Within the framework of programme resolution 3.33, bringing about the participation
of Japanese publishers and scientists in the programme for international co-ordination
of indexing, abstracting and reviewing of scientific literature,

36.127 Within the framework of programme resolution 6.71, the collection from appropriate
sources of information in Japan on copyright problems for comparative study,

36.128 Within the framework of programme resolutions 6.131, 6.132 and 6.135, contact in
Japan with individuals and institutions with a view to the inclusion of art in Japan in
the preparation of lists of works of art, catalogues and portfolios of fine colour
reproductions,

36.129 Within the framework of programme resolution 5.22, stimulation of editors of philo-
sophical and general cultural reviews in Japan to devote special numbers to symposia
dealing with philosophical concepts that have special concern for Unesco’s purposes,
Within the framework of programme resolution 6.32 the stimulation of the interchange of exhibitions of art between Japan and other countries.

Within the framework of programme resolutions 2.1 and 3.21, making available to Member States information about academic researches conducted in Japan in the natural, social and humanistic sciences.

To study the question of textbooks in Japan and to define from Unesco’s point of view, the criteria that should guide the preparation and publication of such textbooks; these activities may include:

Within the framework of programme resolution 2.3, continuation of the work already initiated concerning the preparation of textbooks and teaching materials in Japan and the encouragement in every way possible of the supply of source and monographic material, especially from outside Japan, for use in the improvement of textbooks.

To survey the problems involved in and the opportunities that exist for the exchange of persons between Japan and other countries in accordance with Unesco’s objectives; these activities may include:

Within the framework of programme resolutions 7.11, 7.12 and 7.13, continuation of the collection in Japan from competent sources of information comparable to that collected from Member States for inclusion in the handbook Study Abroad, and the maintenance of a continuing service of information on new fellowship opportunities.

Reply to enquiries from Japan for information on international training opportunities by the supply of such information as may be available in Unesco.

Within the framework of programme resolution 7.12, the study, with reference to Japan, of the technique of exchange of persons and the best criteria to be employed (selection of candidates, choice of activities and environment abroad, optimum duration of periods abroad, follow-up, most satisfactory environment upon return).

Within the framework of programme resolution 7.16, the broadening of Unesco fellowship facilities so as to allow for the consideration of Japanese applicants.

To encourage objective research by Japanese social scientists with a view to promoting a better understanding by the Japanese people of their own problems and of their relationships to other members of the international community. Unesco, in appropriate cases, may provide fees to Japanese social scientists with a view to promoting objective research within the framework of this resolution; these activities may include:

Within the framework of programme resolution 4.311, the promotion of enquiries into the distinctive character of Japanese ways of life, ideals and legal systems, with the aim of promoting among Japanese a true appreciation of the problems with which the Japanese are faced.

Within the framework of programme resolution 4.312, the promotion of enquiries into the conceptions which the Japanese people entertain of themselves and of other nations.

Within the framework of programme resolution 4.313, the dissemination to social scientists in Japan of the results of enquiries into modern methods developed in education, political science, philosophy and psychology for changing mental attitudes and into the circumstances that favour the employment of particular techniques.

Within the framework of programme resolution 4.314, the promotion of enquiries into the influences throughout life in Japan which predispose toward international understanding on the one hand and aggressive nationalism on the other.
Within the framework of programme resolution 3.83, the promotion through appropriate groups in Japan of discussions on the social and international implications of science; to invite qualified Japanese individuals to attend in appropriate cases experts, meetings, technical conferences, seminars, held under the auspices of Unesco, in accordance with the general rules governing participation in such meetings, the choice of individuals to be invited being made by the Director-General who may consult in this respect with appropriate bodies in Japan.
V. RESOLUTIONS ADOPTED ON THE REPORT OF THE PROCEDURE COMMITTEE

At its Tenth Plenary Meeting (30 September 1949) the General Conference received a First Report by the Procedure Committee. It adopted the Resolutions contained in Parts II and III of this Report and took note of the decision of the Arbitral Tribunal mentioned in Part VI.

At its Fourteenth Plenary Meeting (5 October 1949) the General Conference received a supplementary Report from the Committee and adopted the Resolutions contained in Parts IV and V.

At its Fifteenth Plenary Meeting (5 October 1949) the General Conference adopted Part Z of the Committee’s Report, the amendment to Article IV of the Constitution.

REPORT OF THE PROCEDURE COMMITTEE

The Procedure Committee met on Monday, 19 September, on Saturday, 24 September, on Thursday, 29 September, and on Saturday, 1 October.

I. AMENDMENT TO ARTICLE IV OF THE UNESCO CONSTITUTION

The Committee first considered the draft amendment to Article IV of the Constitution of Unesco. The General Conference, at its Third Session in Beirut, had instructed the Director-General to communicate this draft amendment to the Governments of Member States, an instruction which was carried out by a Circular Letter (CL/184) of 16 February 1949.

The Committee noted that this draft amendment had been duly communicated to Member States more than six months in advance, in compliance with Article XIII of the Constitution.

It further noted that this amendment did not involve any fundamental alteration in the aims of the Organization or any new obligations for the Member States and that there was no necessity for this amendment to be accepted on the part of two-thirds of the Member States before coming into force.

In the course of the discussion, the Australian delegate, referring to the second paragraph of the amendment, observed that, when the General Conference made an exception and authorized a Member State to vote even though it had not paid its contribution for two years, such permission should be given for one session only and the case should be re-examined at the following session. The Committee was of the opinion that this was the correct interpretation of the second paragraph and that there could be no doubt on this point.

The Committee, anxious to make this interpretation quite clear so that there could be no doubt of the meaning of the text, therefore decided to recommend the adoption of this amendment by the Fourth Session of the General Conference, and accordingly submitted to it the following draft resolution:

40.1. THE GENERAL CONFERENCE,

HAVING NOTED the resolution adopted at its Third Session on the report of the Administrative Commission, containing a draft amendment to Article IV of its Constitution.
CONSIDERING that the draft amendment thus adopted was communicated to the Governments of Member States more than six months in advance,

CONSIDERING that this amendment does not involve any fundamental alterations in the aims of the Organization or new obligations for the Member States,

Adopts the following amendment, which will become paragraph 9 of Article IV of the Constitution:

“A Member State which is in arrears in the payment of its financial contributions to the Organization, shall have no vote in the General Conference if the amount of its arrears equals or exceeds the amount of the contributions due from it for the preceding two full years.

“The General Conference may, nevertheless, permit such a Member State to vote, if it is satisfied that the failure to pay is due to conditions beyond the control of the Member Nation.”

II. TERM OF OFFICE OF MEMBERS OF THE EXECUTIVE BOARD

The Procedure Committee then considered the problem of securing concurrence between the terms of office of members of the Executive Board and the sessions of the General Conference. There were three possible solutions:

The first was to keep strictly to the letter of Article V of the Constitution and to arrange for newly elected members of the Executive Board to resign office after serving their full term of three years. But owing to the fact that the Fifth Session of the General Conference is to be held in May 1950, nearly six months before the date of previous sessions, members of the Executive Board elected in May would not take up office until the beginning of December of the same year.

However, since members of the Executive Board are responsible to the General Conference for the execution of the programme adopted by it, newly elected members of the Executive Board could not control the execution of the programme until the second half of the current year, whereas members whose term of office had expired, would be controlling the execution of a programme for which they had no responsibility. Such being the case, the Committee rejected this first solution.

The second solution, to extend the term of office of members of the Executive Board by six months, was also rejected, as it prevented the present session from holding an election and presented certain technical difficulties.

The Committee therefore adopted the third solution, whereby the term of office of members of the Executive Board would be shortened so as to coincide with the sessions of the General Conference.

The term of office of members of the Executive Board will henceforth be three working years. They will take up their duties at the end of the session at which they are elected and will retire at the close of the third ordinary session of the General Conference following that election.

To be carried into effect, this third solution would require an amendment to Article V of the Constitution, which would in turn involve a slight modification to Rule 97 of the Rules of Procedure of the General Conference.

We should draw the attention of the General Conference to the fact that, if the draft we are considering today is adopted by the plenary Conference, it should be communicated to Member States not less than six months before the Fifth Session of the General Conference, to allow
time for Member States to consider it before it is put to the vote at the Fifth Session of the General Conference. The Rules of Procedure affecting the election of members of the Executive Board will not be changed at this Session.

The Committee therefore puts the following resolution before the General Conference:

40.2

HAYING NOTED the report submitted to it by the Executive Board regarding the term of office of its members,

CONSIDERING that it is desirable for the term of office of members of the Executive Board to expire at the end of an ordinary annual session of the General Conference,

INSTRUCTS the Director-General:

40.21

To circulate to the Governments of Member States the following draft amendment to Article V of the Constitution, by replacing the first clause of the first sentence of paragraph 3: “the elected members of the Executive Board shall serve for a term of three years” by the following: “the members of the Executive Board shall serve from the close of the session of the annual General Conference at which they are elected until the close of the third ordinary session of the annual General Conference following that election;

40.22

To submit this draft amendment to the Fifth Session of the General Conference for its consideration;

40.23

To submit appropriate draft amendments to the Rules of Procedure of the General Conference to the Fifth Session of the General Conference for its consideration.

III. AMENDMENT TO RULE 33 OF THE RULES OF PROCEDURE

The Committee also considered an amendment to Rule 33 of the Rules of Procedure for the purpose of making a clear distinction between the respective responsibilities of a future Arbitral Tribunal and the International Court of Justice, regarding the interpretation of the Constitution.

After considering the drafts of the American, Australian and Canadian delegations, the Committee puts the following draft resolution before the plenary Conference:

41.

WHEREAS Rule 33 of its Rules of Procedure may give rise to confusion,

THE GENERAL CONFERENCE:

DECIDES that Rule 33 of its Rules of Procedure shall be cancelled and replaced by the following provisions:

41.1

RULE 33. - INTERPRETATION OF THE CONSTITUTION

1. The procedure Committee may be consulted on any question concerning the interpretation of the Constitution and of the Regulations.

2. Its decision shall be taken by a two-thirds majority.

3. It may decide by a simple majority to recommend to the General Conference that any question concerning the interpretation of the Constitution be referred to the International Court of Justice for an advisory opinion.

4. In cases where the Organization is party to a dispute, the Committee may decide, by a simple majority, to recommend to the General Conference that the case be submitted for final decision to an Arbitral Tribunal, arrangements for which shall be made by the Executive Board.
IV. **INTERPRETATION OF THE RULES OF PROCEDURE**

The Committee noted a number of questions which had arisen over the interpretation of the Rules of Procedure, and submits the following resolution to the General Conference:

41.2 **THE GENERAL CONFERENCE,**

**CONSIDERING** the necessity of making the Rules of Procedure as plain and unambiguous as possible,

**INSTRUCTS** the Director-General to enquire into the following questions:

41.21 Is it possible to define more closely what proposals not on the Agenda of the General Conference or of a Commission or Committee shall be regarded as “new” items (cf. Rule 14, paragraphs 1-2.)

41.22 Under what circumstances may a proposal not on the Agenda be brought before the General Conference?

41.23 Under what circumstances may a proposal not on the Agenda be brought before a Commission or Committee?

41.24 Under what circumstances may a proposal be amended when brought before a Commission, without further notice?

41.25 Should new rules be formulated in answer to these questions, and, if so, what should they be?

41.26 Is it possible to draft a useful additional rule that all new items having budgetary implications must be submitted to the General Conference at the start of the session? Should all such items be referred to the Programme and Budget Commission?

41.27 Under what circumstances, if any, should the Chairman of a Commission or Committee record a vote? Should a Chairman under any circumstances record a casting vote? (cf. Rule 90.)

41.28 Does Rule 104, ‘Suspension’, apply to the meetings of Commissions and Committees as well as to meetings of the General Conference? (cf. Rule 48.)

41.29 How far is it possible to co-ordinate new rules on these subjects with the existing Rules of Procedure, and what further alteration would be necessary to ensure co-ordination?

41.3 Is there any other alteration which, on the basis of General Conference experience, should be made to the Rules of Procedure?

V. **WORKING LANGUAGES**

The Committee then considered certain draft alterations to the Rules of Procedure requested by the Mexican Delegation, which would make Spanish a full working language of the General Conference. After discussion, the following motion was passed:

41.4 **THE PROCEDURE COMMITTEE,**

**HAVING REGARD** to the interest and sympathy shown by certain delegations for the proposals put forward by the Mexican Delegation (4C/PRO/9),

**RECOMMENDS** to the General Conference:

41.41 That the Director-General be instructed to examine this question exhaustively from every angle:
That the Mexican Delegation’s proposals be included in the Agenda of the Fifth Session of the General Conference.

VI. DECISION OF THE ARBITRAL TRIBUNAL

Lastly, the Committee noted the decision of the Arbitral Tribunal set up at the request of the Third Session of the General Conference at Beirut. This decision, prefaced by very detailed considerations, is embodied in a simple, clear text (4C/PR0/4).

The Committee accordingly submits the following resolutions to the General Conference:

44. THE GENERAL CONFERENCE.

NOTES the following decision of the Arbitral Tribunal:

“An outgoing member of the Executive Board may not be re-elected if he is not a member of his country’s delegation to the Session of the General Conference at which such election takes place.”
INDEX

ABSTRACTING, 3.33.
ADULT EDUCATION, 2.7.
— Clearing-house activities in —, 2.72, 2.81.
— Institutions and organizations concerned with —, 1.14.
— Recommendations to the Director-General, 2.8.
AFRICAN Institute, International —, 5.52.
AGENDA of the 4th session of the General Conference, 0.2.
AGREEMENT(S), Draft — on the importation of educational, scientific and cultural materials, 7.2261.
— Draft — to facilitate the international circulation of publications, 7.2261.
— General — on tariffs and trade, 7.226.
— with France, Privileges and immunities of Unesco, 31.2.
— with non-governmental international organizations, 33.
— with inter-governmental organizations, 32.
AID to Greek refugee children, See Refugee.
— to refugees in the Middle East, See Refugee.
— to victims of the earthquake in Ecuador, 8.6.
ALLOWANCE, See Staff, salary and —.
AMAZON, See Hylean.
AMERICAN STATES, Organization of —, 2.22.
— Organization of —, Relations with, 32.3.
APPEAL, See Children Refugee.
APPROPRIATIONS for the financial year 1950, Total amount, 10.1.
— table, p. 42.
ARBITRAL Tribunal, Executive Board, Re-election, Decision, 44.
ARCHAEOLOGICAL SITES, Access to —, 6.41.
— and historic monuments, 6.4.
— International fund for the protection of —, 6.42.
ARID zone, International Institute for the —, 3.6.
ART(S), 6.1.
— Customs barriers for —, 7.2286.
— Films to popularize —, 6.134.
— in general education, 2.56.
— Publication of a low-priced periodical, 6.136.
— See also Reproductions.
ARTIST, Freedom of the —, 6.15.
ASIA East, Field Science co-operation office in —, 3.1.
— South, Field Science co-operation office in —, 3.1.
— South and East countries, See Cultural.
ASSOCIATED projects and agencies in Fundamental Education, 2.413.
ATTITUDES, Changing mental —, 4.313.
AUDITORS, Appointment of —, 24.5.
AUSTRIA, See contributions.
AWARDS, Unesco —, 6.16.

BIBLIOGRAPHIES, Select national —, 6.62.
BIBLIOGRAPHY and documentation, 6.52.
— Co-operation with the Library of Congress in the field of —, 6.521.
— Clearing House, 6.551.
— Coupon Scheme, 6.56.
— Exchanges, 6.55, 6.543.
— Low-priced —, 6.53.
— National Exchange and distribution centres, 6.552.
— Recommendations to Member States, 6.6.
BRAILLE, Uniformity in —, 7.212.
BUDGET, Transfers in the —, 10.3, 10.4.
— See also Appropriation, Miscellaneous Income.
BULLETIN, See Libraries.
BUREAU of Education, See IBE.

CARNegie ENDOWMENT, Admission of observers from —, 0.6.
— World — of Scientific Liaison, See Scientific.
— See also Information.
CEYLON, Admission of —, See Member States.
CHILD, Declaration of the rights of the —, 2.521.
CHILDREN and Youth, 2.5.
— Handicapped —, 2.53.
— United Nations Appeal for — (UNAC), 1.54.
— See also Greece, Middle East Refugee.
CHILDREN’S COMMUNITIES, 1.6.
CHINA, Reconstruction Fund, 9.1.
CLASSICS, Translation of —, See Translation.
COLLABORATION, Study of International —, 4.4.
— Recommendation to Member States, 4.42.
COLOUR reproductions, 6.133.
COMMISSIONS and Committees of General Conference, Appointment of —, 0.4.
COMMUNICATION, 7. Mass —, 7.2.
— Recommendations to the Director-General, 7.19.
COMPUTATION, See Centre.
CONCEPTS of Liberty, Democracy, Law and Equality, Philosophical Analysis of fundamental —, 8.4.
CONGRESS, Library of — (U.S.), Co-operation with, 6.521.
CONSERVATION of Natural Resources, See Nature.
CONSTITUTION of UNESCO, Amendment to Article IV, 0.9, 40.1.
— Draft amendment to Article V, 40.2.
CONTRACTS concluded with non-governmental international organizations, and grants-in-aid, allotted in 1949, 33.3.
CONTRIBUTIONS, Currency of —, 22, 22.4.
— Payment of —, 0.9, 20.2.
— Scale of —, 21.

89
CONTROVERSIES, Ideological -, 5.4.

CONVENTIONS, Cultural -, See Cultural.

COPYRIGHT, 6.7.
- Comparative and critical study of - problems, 6.71, 6.72.
- Drafting and adoption of a universal convention on -, 6.73, 6.732.
- Recommendation to the Director-General, 6.74.

CREATIVE art, Importation of original works of -, 7.2286.
- Writers, Collaboration with -, 6.21.

CREDENTIALS Committee, Appointment of -, 0.1.

CULTURAL activities, 6.
- conventions, 6.9.
- Institute of - cooperation for South and East Asian Countries, Regional Centre, Establishment, 30.3.
- Reproduction of material of - importance, See Reproduction.
- Service of - liaison in the Middle East, See Middle East.

CULTURES, Comparative study of -, 5.5.

CURRENCY, Difficulties, 7.2282, 7.2283, 7.2284.

CUSTOMS, Barriers for Art, See Art.

DEMOCRACY, 5.4 (a).

DIRECTOR-GENERAL, Publication of speeches delivered by the -, 0.11.
- Recommendations to the, 4.33, 6.74, 7.19.

DISCUSSION groups, 3.83.

DOCUMENTATION, Bibliography and -, 6.52.

ECONOMIC AND SOCIAL Council (ECOSOC), Technical assistance. Observations and guiding principles formulated by the -, 12.3.

ECUADOR, Aid to victims of the earthquake in -, 9.4.

EDUCATION Clearing-House, General, 2.1.
- Equal opportunities to -, 2.52.
- International Bureau of -, 2.121; Agreement with -, 32.2.
- Principles concerning -, 2.84.

EDUCATIONAL.
- Aids, 2.512.
- Missions, 2.11, 2.814.
- Seminars, 2.2.

EMERGENCY action by Unesco, 1.2.
- Joint action with the U.N and S.A., 1.214.


EXECUTIVE BOARD, Election of members, 0.7, 44.

EXHIBITIONS, Scientific -, 3.82.
- Unesco, 6.32.
- Visual Art Reproduction, 6.137.

EXPENDITURE, Approval of -, 10.2.

FELLOWSHIPS, Unesco Project, 7.11 to 7.19.
- Recommendations to the Director-General, 7.192, 7.193.

FIELD SCIENCE Co-operation Offices, 3.1.

FILMS, 7.233.
- Mass communication, Low-priced projection apparatus, 7.2112.
- Organization of a regional seminar on the use of -, 7.2113.
- Production, distribution and exhibition of -, 7.233.

FINANCIAL questions, III, annex, I, p. 58.
- Year 1950, Appropriation resolution for the -, 10.

FLORENCE, See General Conference.

FRANCE, Unesco privileges and immunities, Agreement with -, 34.2.

FREE-FLOW of information, See Information.
- of educational, scientific and cultural material, 7.222.
- Collaboration with U.N. and S.A. for the removal of the obstacle to the - of information, 7.224.
- Recommendations to the MS., 7.228.

FUND, Publications -, See Publications.
- Revolving -, See Working Capital.
- Staff Housing and Welfare -, See Staff.
- to finance self-liquidating expenditure, See Self-liquidating expenditure.

FUNDAMENTAL EDUCATION, 2.4, 2.83.
- Associated Projects and Agencies, 2.412
- Clearing-house in -, 2.411.
- Film and Radio in -, 7.235.
- Pilot projects in -, 2.413.
- Recommendations to M.S., 2.42.
- Training and Production Centres, 2.415.

GENERAL Committee, Constitution of the -, 0.3.

GENERAL Conference, 5th session, Agenda, 33.12.
- 5th session, Reports, 0.10.
- 5th session, Seat in Florence, 0.8.

GERMANY, Unesco activities in - Director-General, Report, 35.

GRANTS-in-Aid, Contracts concluded with non-governmental international organizations and -, 33.3.

GREECE, Appeal for Greek refugee children, 9.2.

HAVANA, Regional centre in -, Administration, 30.1.

HEADQUARTERS Commission, Establishing, 29.

HEALTH Organization, World - (WHO), Co-operation with, 3.331, 3.92, 3.921.

HISTORIC, Archaeological sites and monuments, 6.4.

HISTORY of mankind, scientific and cultural, 5.6.

HUMAN RIGHTS, Universal Declaration of -, 8.1.
- Philosophic bases of -, 5.32.

HUNGARY, See Contributions.

HYLEAN AMAZON, International Institute of - (IIHA), 3.5.

- See also Education
ICOM, International Council of Museums, See Museums.


HHA, See Hylean.

ILO, See International Labour Organization.

IMPORTATION of educational, scientific and cultural materials, Draft Agreement, 7.289, 7.2285.
- of original works of creative art, 7.2286.

INDEX bibliographicus, 6.523.
- translatioanum, Resumption of the publication of the -, 6.222.

INFLUENCES, predisposing towards international understanding, 4.314.

INFORMATION, Exchange of -, 2.13, 2.411.
- International Institute of the Press and -, 2.114, 7.2214, 7.21142.
- Provision and exchange of -, 7.3.
- Removal of obstacles of the free-flow of -, 7.22, 7.2142.
- Sub-Commission on Freedom of -, Participation of Unesco, 7.225.

INSTITUTE of Cultural co-operation for South and East Asian Countries, see Cultural.

INTERGOVERNMENTAL Organizations, Relations with -, 32.

International Bureau of Education, See Education.
- Council of Museums, See Museums.
- Council of Scientific Unions, See Scientific Unions.
- Inter-governmental Organizations, See Inter-governmental.
- Labour Organization, See Labour.
- Non-governmental Organizations, See Non-governmental.
- Organisations, 32; Co-operation with, 3.9.
- Studies Conference, See Studies.
- Theatre Institute, See Theatre.
- Understanding, See Understanding.
- Union of Organizations working for peace, See Peace.

JAPAN, Unesco activities in -, Director General, Report, 36.

JOINT COMMISSION, Programme and Budget and Official and External Relations, IV, p. 66.

LABOUR organizations, Relations with -, 7.181, 33.9.

LANGUAGE(S), Teaching, 2.62.
- Working -, Spanish, Proposal, 41.4.

LATIN AMERICA, Field Science Co-operation Office in -, 3.1.

LETTERS, 6.2.
- Collaboration with creative writers, See Writers.

LIBRARIANS, International seminar for professional-, 6.5111.

LIBRARIANSHIP, Third international Congress of -, 6.522.

LIBRARIES and Books, 6.5.
- Development and understanding of public -, 6.51, 6.5113.

LIBRARIES, International Federation of-associations, 
- Public -, 6.51.

LIBRARY of Congress, 6.521.

MASS COMMUNICATION, 7.2.
- Professional training, Promotion of, 7.2112.
- Provision and distribution of raw materials, 7.2112.
- Regional seminar, 7.2113.
- Regional technical co-operation missions, 7.2113.
- Restoration and development of the means of -, 7.2141.


MEMBER STATES of Unesco, Action by -, 1.5.
- Reports of -, 39.4.
- Liaison with - and National Commission, 30.2.
- New -, Admission of Ceylon, 0.5.
- Draft regulations concerning recommendations to - and international conventions, juridical question, 34.1.
- See also Contribution.

MICROFILM, See Reproductions of periodicals.

MISCELLANEOUS Income, Utilization of -, 25.

MIDDLE EAST, Service of cultural liaison in the -, 6.8.
- See also Field Science Co-operation Offices, Refugee.

MISSIONS, Regional technical co-operation in the field of Mass Communication, 7.2113.

MONTEVIDEO, See Uruguay.

MONUMENTS, See Historic.

MUSEUM, Publication of -, 6.35.

MUSEUMS, 6.3.
- International Council of -, Relations with, 6.132, 33.21.

- Preparation of a catalogue of world -, 6.123.

MUSICAL, Universal standard of pitch, 6.122.

NATIONAL COMMISSIONS, Liaison with Member States and -, 30.2.

NATIONALISM, Aggressive -, 4.314.

NATIVE cultures in Africa, 5.52.

NATURAL sciences, See Sciences.

NATURE, Conservation of natural resources and protection of -, 3.4.
- International Union for the protection of -, 3.84.

NEWSPRINT, Mass Communication, Provision and distribution of -, 7.2112.

NON-GOVERNMENTAL, International - Organizations, 
- Collaboration with, 1.4, 5.1.
- International - Organizations, Consultative arrangements with -, 33.1.
- International - Organizations, Contracts concluded with and grants-in-aid allotted in 1949, 33.3.
- International organizations, Observers from -, 0.6.
OBSEVERS from non-governmental international organizations, Admission, See Non-Governmental.

OFFICIAL and External Relations commission, Report, IV, p. 66.

ORGANIZATION of American States, See American States.

PEACE, International Union of Organizations working for —, 33.4.

PERIODICALS, Reproduction of —, 6,525.

PERSONS, Exchange of —, 7.1.
— Movement of — between countries, 7.11.
— Movement of young people, 7.18.
— Recommendations to the Director-General on the exchange of —, 7.19.

PHILOSOPHIC, See Round-Tables.

PHILOSOPHY and Humanistic Studies, 5.
— Co-operation with non-governmental organizations, See Non-Governmental.
— Publications in the field of —, 6,3

PILOT PROJECTS in fundamental education, 2,413.
— Materials and research, 2,414.


POLITICAL science, Methods in —, See Science.

POPULARIZATION of science, See Science.

POSTAL, Co-operation with the Universal — Union, 7,297.

— Mass Communication, Projects Division, 7,231.

PROCEDURE Committee, Amendment to rule, 33.1.
— Appointment of —, 0.4.
— Interpretation of the rules, 41.2, 41.3.


PROJECTS Division, 7,231.


PUBLICATIONS, Clearing House for —, 6,55.
— Fund, Establishment, 25.2.
— Importation and sale of —, Right to transfer funds freely, 9.5.
— International Circulation of —, Draft agreement to facilitate the —, 7,2261.
— Issued by Unesco, 8.7.
— Recommendations to Member States, 6.6.
— Subsidy Fund, 6.54.

PUBLIC EDUCATION, International Conference of —, 2,122.
— Libraries, Pilot project for —, 6,5112.

RACE, Study and dissemination of scientific facts concerning —, 4.2.

RADIO, 7,292.
— Collaboration between national broadcasting organizations, 7,23211.
— Educational —, 7,23213.
— Films and — in fundamental education, 7,235.
— Mass communication, Low-priced — receivers, 7,2112.
— Organization of a regional seminar on the use of — or films, 7,2113.
— Radio programme committee of experts, 7,23211.
— Surveys on technical facilities of the Press, — and films, 7,211.

RECOMMENDATIONS, General —, 1.7.
— to Member States and to the Director-General, See Adult Education, Communication, Cultural Activities, Fundamental Education.

RECONSTRUCTION, 1.
— Campaign, 1.1.
— Co-ordination of Unesco programme with U.N. appeals or campaigns, 1.32.
— Cultural —, 1.31.
— Economic and social collaboration with U.N. and S.A., 1.31.
— Report on the effectiveness of Unesco’s programme in the field of —, 1.16.
— Temporary International Council for Educational — (TICER), 1.4; 1.52.
— See also China.

REFUGEE(S), Aid to Greek —, 9.2.
— Aid to — in the Middle East, 9.3.
— Intellectuals, 1.57.

REGIONAL Office for the Western Hemisphere, 30.1.
— See also Havana.

REIMBURSABLE loans and services, Utilization of miscellaneous income, 25.1.

REPRODUCTION(S) in visual arts, 6.13.
— of material of cultural importance, 6.14.
— of periodicals, 6.525.

RESEARCH, materials and —, 2,414.

RESOLUTION(S) general, 8.
— Miscellaneous —, II, III, p. 37.

RESOURCES, Conservation of natural —, 3.4.

REVOLVING Fund, See Working Capital Fund.

ROCKEFELLER Foundation, Admission of observers from —, 0.6.

ROUND-TABLES, Philosophic —, 5.2.

RULES of Procedure, See Procedure.

SALARY, See Staff.

SCIENCE(S) in general education, 2.54.
— Natural —, 3.
— Political —, Methods in —, 4,313.
— Popularization of —, 3.8.
— Social —, 4.
— Social implications of —, 7.13.

SCIENTIFIC, Abstracting of — literature, 3.33.
— co-operation with International Organizations, 3.9.
SCIENTIFIC literature, 3.3.
- World Centre of - liaison, 3.2.

SELF-LIQUIDATING expenditure, Fund to finance -, 23.33.

SEMINARS, 2.82, 7.2113.
- Educational -, See Educational.

SITES, See Archaeological

SOCIAL Implications of Science, See Sciences.

SOCIAL SCIENCES, 4.
- International Organization in the -, 4.1.
- Recommendation to the Director-General, 4.33.

SOUTH and East Asian Countries, See Cultural co-operation for-

SPANISH, Working language, See Languages.

SPECIALIZED AGENCIES, Co-operation with the U.N. and -, See Education. Natural Sciences. Reconstruction.

STAFF housing and welfare fund, 23.32.
- Pensions Committee, 28.
- Questions, III, annex II, p. 64.
- Salary and allowances, 27, 27.3, 27.4.

STATISTICAL International Institute -, 4.12.

STUDIES, International - Conference, Relations with, 33.22.

SWEDEN, See Contributions.

TEACHERS' Charter, 2.61.

TEACHING, 2.6.
- About the U.N., 2.51.
- Improvement of textbooks and - materials, See Textbooks.
- of Geography to promote International understanding, 2.21.
- See also Languages.

TECHNICAL, Commission on - facilities, Extension of the enquiry by the, 7.2131.
- See also Missions.

TECHNICAL ASSISTANCE, Co-ordination of effort, 12.34, 12.35.
- Board, Determination of financial rules of - by the, 12.1, 12.121.
- Furnishing of equipment and supplies, Requests for the special conditions, 12.36 (4).
- Guiding principles formulated by the Economic and Social Council, 12.3.
- Requesting governments, Participation of, 12.33.
- Requests of -, Selection of projects by the participating organizations, 12.36.
- Staff, Experts, Choice and duties of, 12.32.
- Staff, Professional competence of, 12.32 (1.6).
- Unesco’s participation, Co-operation with the United Nations and the other Specialized Agencies, 12.143.
- Unesco’s participation, Extent of -., 12.46.
- Unesco’s participation, Financing of the Plan, 12.48.

TECHNICAL ASSISTANCE, Unesco’s participation, Further information for and from Governments, 12.43.
- Unesco’s participation, Objectives and condition, 12.4.
- Unesco’s participation, - programme. Approbation of, 12.11; Changes in the Plan, 12.122.
- Unesco’s participation, - programme and normal programme, Distinction between, 12.491, 12.121.
- Unesco’s participation, - programme. Duration of, 12.49.
- Unesco’s participation, Requests of -, Rules of procedure, 12.44, 12.45, 12.141, 142.
- Unesco’s participation, Requests of -, Selection of projects, 12.47.
- Unesco’s participation, Staff for -- purposes, Recruitment of, 12.2.
- Unesco’s participation, States entitled to receive -, 12.13, 12.42.

TENSIONS affecting International Understanding, 4.3.

TEXTBOOKS and teaching materials, Improvement of, 2.3.
- Seminars on the improvement of -, 2.21.

THEATRE, International - Institute, Agreement with, 33.25.
- International - Institute, Financial assistance, 6.11.

TICER, Temporary International Council for Education Reconstruction, See Reconstruction.

TRAINING and Production Centres, 2.413.

TRANSLATION(S), 6.22.
- International Committee for -, 6.2211.
- of great books, 6.221.

TRAVEL grants, Unesco projects, 7.11 to 7.19.
- Recommendations to the Director-General, 7.192, 7.193.

TRUST and non-self-governing territories, Extension of technical assistance to -, 12.42.

UNAC, United Nations Appeal for Children, See Children.

UNDER-DEVELOPED Territories, Technical assistance for economic development of -, See Technical assistance.

UNDERSTANDING, Education for International -, 2.51, See Tensions.

UNITED NATIONS, Agreement with, 31.
- and its Specialized Agencies, Teaching about, 2.511.
- Co-operation with the - and the other Specialized Agencies, See Technical assistance, Unesco’s partnership.
- World federation of - associations, See World Federation.
- See also Economic and Social Council.

UNITED STATES, See Contributions.

UNIVERSITIES, International - Bureau, 2.631.
- International Conference of Representatives of -, 2.631.
- Work with-, 2.63.

URUGUAY, 2.22.
VISUAL Arts, Reproduction in -, See Reproductions.
VOCAUTIONAL Guidance and Technical Education, 2.75.

WAR devastated countries, Constructive development of education, science and culture in -, 1.7.
- Emergency action by Unesco, 1.2.
WESTERN Hemisphere, Regional office for the -, 30.1.

WHO, See Health Organization (World).
WOMEN, Congress of the International Federation of University -, 8.13.
- Educational opportunities for -, 2.76.

WORK camps, International Voluntary -, 1.6
WORKING capital fund, Administration, 23.
- capital fund, Currencies, 23.4.
- capital fund, Total figure, 1950, 23.2.
- languages, See Languages.
WORLD catalogue of Music, See Music.
- Federation of United Nations associations, Relations with -, 33.4
WRITERS, Collaboration with -, 6.21.

YOUTH movements, 2.514.
- Participation of -, 8.2.
- Children and -, See Children.